

August 22, 1960

Alhambra, California

*Copied*  
b7c  
Hon. Richard M. Nixon  
c/o Mr. Charles K. McWhorter  
Legislative Assistant  
Office of the Vice President  
Washington 25, D. C.

220304  
ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 8/23/94 BY SP8BJP/ML

Dear Vice President Nixon:

Re: Connally Amendment — Loyalty Oath — SUPREME COURT

In regard to my letter of June 6, 1960, I am chagrined to have been fooled by Senator Johnson. I should have been cognizant of his voting record before making such a rash statement with regard to him. I have since learned his voting record is one point below Senator Kennedy's, which is very low. Also that he used his position as leader of the South to blackmail his way onto the ticket for Vice President (See signed AP article, publisher John S. Knight, of Knight Newspapers. Knight's statement is in regard to Johnson and the Vice Presidency, only.)

CONNALLY RESERVATION

The material you enclosed was helpful and interesting. However, I am not a politician and will not attempt to answer as such. I am concerned with the lack of leadership in our country. Leadership which would conserve and protect our country, not give it away inchmeal. I know you and I do not agree concerning the Connally Amendment, but surely you know that this sneak abandonment of the Connolly Reservation was instigated, in my opinion, by one or more persons in the State Department. "This whole back-door abandonment of the CONNALLY RESERVATION has been rushed through the Senate without debate and even without printed records for the Senators themselves." (Guardians Of Our American Heritage, July 1960, Vol. IX, No. 69). The vote on the protocol, the executive N of the Annex V, on compulsory settlement of disputes with regard to "The Law of the Sea" is still to be brought before the Senators. YOU SHOULD BE TAKING THE LEAD to inform the Senate the abandonment of the Connolly Reservation will mean the World Court could tell us, in effect, to vacate our Naval Base in Cuba; it could order the United States out of Panama; it could decide to whom the mineral deposits along our coast belong; it could control anything connected with the seas, including the territorial seas and contiguous zones. There cannot be a World Court in the true sense, until there is a common judicial denominator.

LOYALTY OATH

It seems to me the need of the Loyalty Oath has been very definitely

*EXHIBIT RECORDED*  
100-100421-374  
ENCLOSURE

Loyalty Oath - contd.

proven by the events which occurred in San Francisco. The RIOTS against the HCUA which were inspired and incited by communists, professors (300), and some students, AND IN WHICH MANY STUDENTS PARTICIPATED, were occurrences which many Americans said could never happen here, BUT THEY HAVE HAPPENED. NO ONE CAN DENY IT. One of the participants was Evelyn Einstein, granddaughter of the late Albert Einstein. She was arrested the Friday of the rioting, and charged with disturbing the peace, rioting, and resisting arrest; she is a student at the University of California, and her father, Hans A. Einstein, is a California engineering professor. Was he one of the PROFESSORS inciting the students to riot? (Information regarding Einsteins, Los Angeles Times 5/16/60, Part I, p. 12). Linus Pauling is reported to have stepped out of the line of march to say to a reporter that he was there to lend his support to abolishment of the HCUA. It is believable since this same Linus Pauling, Professor at California Institute of Technology refused to tell the California Senate Investigating Committee on Education whether or not he was a Communist. Louis Budenz, former Communist and editor of The Daily Worker, testified under oath he was "officially advised" that Dr. Pauling "was a member of the Communist Party under discipline." He is still teaching at Caltech and says he believes Communists should be allowed to teach in our schools. (Information on Linus Pauling from FACTS IN EDUCATION, Inc., Vol. VIII, No. 3, May-June, 1960, p. 7). Now this OATH is a good and necessary provision (no need for me to repeat the OATH, as I am sure you know it) and it's only fault is the communists FEAR it because they can be convicted of perjury for making false statements, knowingly, while under oath. As for the cry the Oath is an invasion of intellectual freedom, that is ridiculous. That is part of the communist's TACTICS -- tell people their freedom is being invaded and the so called "intellectuals" immediately take up the hue and cry. ALL OF THE STUDENTS ARE NOT ASKED TO TAKE THE LOYALTY OATH, ONLY THOSE WHO DESIRE TO AVAIL THEMSELVES OF A SPECIAL PRIVILEGE PAID FOR BY THE AMERICAN TAXPAYERS. It seems to me it should be a privilege to swear allegiance to the United States of America and state one does not believe in or support any method for the overthrow of the Government of the United States. Are you going to turn our colleges over to the communists (21 prominent institutions, including Harvard, Yale, Princeton, the University of Chicago, Amherst College, the University of California, etc., have refused to participate in the student aid program because of the Oath). WHY? Participants are not asked to swear anything except allegiance to the U. S.; no one's belief is questioned, unless one is a member of an organization "which seeks to overthrow the government of the United States by illegal means." Perhaps the members of the House of Representatives will be more stalwart and keep the Amendments and Oaths that help protect our country.

DO NOT SIGN Re C & S OATH

SUPREME COURT

Another important consideration would be censoring the Supreme Court. In my opinion, beginning with, and since Roosevelt's time most decisions by the judges have been made in favor of communists or socializing our

SUPREME COURT - Contd.

country. When our Supreme Court approves teaching adultery, our country is not a "worn out and limping horse", (from your "Economic Growth Through Freedom") but a country being led and pushed along an ever more rapidly descending path to immorality, socialism, and oblivion. The path chosen for us by the Communists. This Supreme Court decision says it is proper and legal to teach adultery, the breaking of the marriage vows, because "It is an idea" and comes under the head of "Free Speech". The Court had previously ruled that it is legal to teach or advocate the overthrow of our Government because that also is just an "idea" and comes under the head of "Free Speech". (Information from Guardians of Our American Heritage, January 1960, Vol. IX, No. 63). Frank Wilkinson, cited for contempt of Congress, found guilty of contempt and sentenced to 12 months' imprisonment has appealed the conviction and the appeal is presently pending before the Supreme Court of the United States. (Read Communist Target - Youth, report by J. Edgar Hoover, published by the HCUA). If the Nine Justices follow their previous pattern they will hold him not guilty. When Earl Warren, the Chief Justice left Sacramento, he sealed all records from his office and ordered them to remain sealed for ten years after September, 1953. Such was the fear engendered by the man during his decade in the office as Governor of California, no one has dared countermand that order or to question its legality. (Human Events, Vol. XV, No. 1, January 6, 1958). Was there information as terrible and condemning to hide as that which the State Department of the United States has lent every effort to conceal from the public concerning Franklin D. Roosevelt's administration, and even Truman's? There are so many more subjects, but it would take a volume to list them all. However, be suspicious of every bill and study it carefully, and do NOT vote for party but for country. (If and when you have any time, read Skousen's THE NAKED COMMUNIST; Jordan's FROM MAJOR JORDAN'S DIARIES; McCarthy's AMERICA'S RETREAT FROM VICTORY; Barron's INSIDE THE STATE DEPARTMENT; Gordon's NINE MEN AGAINST AMERICA, as a starter.)

Sincerely,

b7c

[REDACTED]

cc Hon. Barry Goldwater  
Hon. Homer E. Capehart  
Hon. August E. Johansen  
Hon. E. W. Hiestand  
Chief Justice, Earl Warren, copy of part re Supreme Court  
Hon. Russell Long  
Hon. Everett Dirksen  
Mr. Dan Smoot  
Hon. Strom Thurmond

September 9, 1960

REC-19

62-104401-374

220504  
ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 9/23/84 BY [signature]

[redacted]  
Alhambra, California

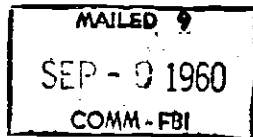
Dear [redacted]

I have received your letter of August 29, 1960, with enclosure, and I want to take this opportunity to thank you for your kind remarks concerning this Bureau.

Enclosed is some material on the subject of communism which may be of interest to you.

Sincerely yours,

J. Edgar Hoover



**Enclosures (3)**

Communist Illusion and Democratic Reality  
March 1, 1960 LEB Intro and 17th Convention CP, USA  
Expose of Soviet Espionage

NOTE: Bufiles contain no derogatory information regarding [redacted] and we have had no previous correspondence with her. Her enclosure consists of a rambling letter she sent to Vice President Nixon. It consists of her opinions concerning the Connally Reservation; her opinion as to why we should maintain the Loyalty Oath; and also her "documented" reasoning for censoring the Supreme Court.

She indicates that she is a member of the John Birch Society. The John Birch Society was founded by Robert Welch in Indianapolis, Indiana

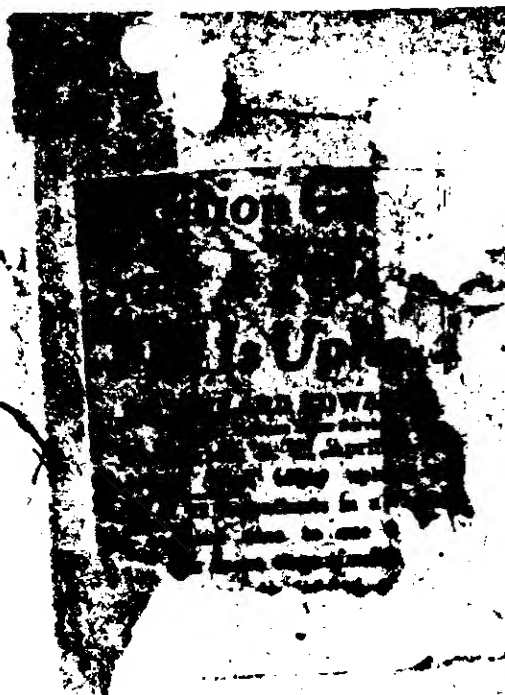
Tolson \_\_\_\_\_  
Mohr \_\_\_\_\_  
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Malone \_\_\_\_\_  
McGuire \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Trotter \_\_\_\_\_  
W.C. Sullivan \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Ingram \_\_\_\_\_  
Gandy \_\_\_\_\_

53 SEP 1

MAIL ROOM ☐ TELETYPE UNIT ☐

Note continued next page

in December, 1958. It is allegedly an anticommunist organization with branches over various parts of the country. Welch has been quite critical of President Eisenhower and his administration. SAC letter 60-5 calls this organization to the attention of the field and instructs them to forward any information regarding the society's activities to the Bureau. ~~We are now conducting an investigation of this organization.~~



34719

Mr. Tolson	_____
Mr. E. A. Tamm	_____
Mr. Clegg	_____
Mr. Glavin	_____
Mr. Ladd	_____
Mr. Nichols	_____
Mr. Rosen	_____
Mr. Tracy	_____
Mr. Carson	_____
Mr. Egan	_____
Mr. Gurnea	_____
Mr. Harbo	_____
Mr. Hendon	_____
Mr. Pennington	_____
Mr. Quinn Tamm	_____
Mr. Nease	_____
Mr. Gandy	_____

*Blakes*

INDEXED

165-2672  
NOT RECORDED  
87 MAY 15 1946

CHICAGO DAILY TRIBUNE

4/2/46

Best COPY  
Available

(5) *EDS*

52 MAY 27 1946

# \* Supreme Court Asked to Act In Kent Case

By the Associated Press

An effort to bring about the return to the United States of Tyler Kent, convicted in a British court of violating the British official war secrets act while a member of the American Embassy staff in London, was begun in the Supreme Court yesterday by Kent's mother, Mrs. Ann H. P. Kent of this city.

The effort was in the form of a motion for permission to file a petition for a writ of mandamus. Don M. Harlan of Detroit, attorney for Mrs. Kent, said the writ, if granted, would call on President Roosevelt to ascertain the causes for Kent's detention, and if he were wrongfully held, to demand his release. If the demand met with unreasonable delay, Harlan said, the President would be required to use "all acts short of acts of war" to effectuate the release.

Harlan said the petition questioned the right of the State Department to waive immunity for Kent. He contended that "the Constitution follows the flag," and that Kent was under the protection of the Constitution while employed as a clerk in the American Embassy.

In order to be released to the British, Harlan contended, Kent would have had to waive immunity in his own behalf with the consent of the United States Government.

Harlan also contended that Kent's imprisonment in Britain, in the light of the State Department's recent public announcement of the case, constituted a threat of double jeopardy for the same asserted offense.

Mrs. Kent said she was in frequent direct communication with her son. She said she had written him about "efforts to smear his character" in this country, and that he had replied that such actions demonstrated that United States authorities "fear the facts."

Mrs. Kent previously asserted the State Department's statement of the case left unanswered "the point on which the American people demand an investigation, i. e., the existence or nonexistence of secret prewar agreements made by the President without the advice and consent of the Senate." She stated her son was required to handle "secret agreements between Roosevelt and Prime Minister Churchill."

The Supreme Court will meet October 2 to open its new term.

Mr. Tolson	.....
Mr. E. A. Tamm	.....
Mr. Clegg	.....
Mr. Coffey	.....
Mr. Glavin	.....
Mr. Ladd	.....
Mr. Nichols	.....
Mr. Rosen	.....
Mr. Tracy	.....
Mr. Mohr	.....
Mr. Carson	.....
Mr. Hendon	.....
Mr. Mumford	.....
Mr. Jones	.....
Mr. Quinn Tamm	.....
Mr. Nease	.....
Miss Gandy	.....

INDEXED

NOT RECORDED

87 SEP 19 1944

This is a clipping from page 5 of the

Washington Post of SEP 12 1944

Clipped at the Seat of Government.

21 1944

U. S. Bureau of Investigation

Department of Justice

1206 Law & Finance Bldg.,  
Pittsburgh, Pennsylvania.

NOV 21 1932 AM

November 18, 1932

Director  
United States Bureau of Investigation  
Washington, D. C.

FEB 10 1933

Dear Sir:

With further reference to my letter dated October 31, 1932 in which I submitted suggestions for consideration with a view to improvement of the work of the Bureau, please consider, if possible, the following suggestions along the same line.

The writer recently read an opinion handed down by the United States Supreme Court on November 7, 1932 in the case entitled JACK GERARDI and LOUISE ROLFE GERARDI, Petitioners vs. the United States of America, in which it was held, in substance, that the Victim in that case was not guilty with JACK GERARDI of conspiracy to violate the White Slave Traffic Act, and it appeared that the opinion somewhat differed from the opinion expressed in the case of the United States vs. Holte, 236 U. S. 140, although Associate Supreme Court Justice Stone, in delivering the opinion in the Gebardi case, distinguished between the two cases.

Although this Agent did not make a brief of the opinion it is his recollection that in the GERARDI case it was held that the Victim cannot be held guilty of conspiracy to violate the White Slave Traffic Act where she willingly accompanies the man from one state to another for immoral purposes, and it appeared to be the opinion of the Court that a female conspirator had to take an active and positive part in planning and causing the interstate transportation in order to be guilty of conspiracy to violate the act. The mere accompanying of a man from one state to another does not apparently constitute a violation of the law unless the woman takes an active part in causing the transportation, such as planning the trip or furnishing or assisting in furnishing the means of transportation.

*Ack*  
*11-25-32*  
*Memo Reunion*  
*1-16-33*  
*A.H.C.*

66-1134-4209  
BUREAU OF INVESTIGATION  
NOV 19 1932 A.M.  
DIRECTOR  
J. Edgar Hoover



a

In view of the above opinion it is suggested that Section 9 of the Manual of Instructions be amended and that another paragraph be added to Paragraph 3 appearing on Page 5 of Section 9, to the effect that all possible evidence should be secured to corroborate the statements of the Subject and Victim and where it appears that the woman is equally guilty as the man, all evidence should be secured showing that the woman was also the active and moving spirit in causing the interstate transportation for immoral purposes.

b

At the bottom of Page 5, it is suggested that the case of JACK GEBARDI and LOUISE ROLFE GEBARDI, Petitioners vs. the United States of America, be briefly cited.

c

It is further suggested that following the first paragraph on Page 6 of Section 9 of the Manual of Instructions, that Sub-section E be added to the effect that all possible evidence should be secured to show whether the Victim entered into a conspiracy with the man to violate the White Slave Traffic Act and also whether she furnished or assisted in furnishing the means of transportation and took an active part in the violation of the act.

Very truly yours,

  
Special Agent

b7c



JOHN EDGAR HOOVER  
DIRECTOR

HHC:RG

U. S. Bureau of Investigation  
Department of Justice  
Washington, D. C.

Mr. Nathan	✓
Mr. Tolson	✓
Mr. Edwards	
Mr. Clegg	
.....	

bX Suggestion #90

January 16, 1933.

Special Agent.

MEMORANDUM FOR THE DIRECTOR

(A) Employee suggests that since a recent decision of the Supreme Court in the case entitled JACK GEBARDI, et al, Vs. the United States has been handed down, that there should be a change in the manual, incorporating the gist of the holding in this case under the heading, "White Slave Traffic Act", in the Manual of Instructions.

The committee has already passed favorably upon a similar recommendation.

(B) Employee suggests that the GEBARDI case be cited at the bottom of page 5 of the White Slave Traffic Act Section of the Manual of Instructions.

The committee has recommended favorably with reference to a suggestion which would include this information in the manual.

*See*  
(C) Employee suggests that the White Slave Traffic Act Section of the Manual of Instructions be amended to provide that all possible evidence should be secured to show whether the victim entered into a conspiracy with the man to violate the White Slave Traffic Act, and also whether she furnished or assisted in furnishing means of transportation, or took an active part in violation of the act.

Due to the fact that the Manual of Instructions is suggestive in its manner, the citation of the above case, together with the requirements of the case for investigative action, would appear to be sufficient.

RECORDED

FEB 10 1933 Respectfully,

66-1934-42

BUREAU OF INVESTIGATION

FEB 7 1933 A

*C. A. Tolson*  
C. A. TOLSON.

*H. H. Clegg*  
H. H. CLEGG.

*J. M. Keith*  
J. M. KEITH

*OK. J. M. Keith*

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. McGuire \_\_\_\_\_  
Mr. Mumford \_\_\_\_\_  
Mr. Piper \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Beahm \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

**Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.**



JKM: BK

June 28, 1943

MEMORANDUM FOR MR. E. A. TAMM

The attached sheet covers a call June 26, 1943 from Assistant Director H. H. Clegg to Assistant Director A. Rosen concerning the handling by the Department of a memorandum from the Director relative to Federal Judge E. V. Webb, Western District of North Carolina, who is decidedly out of line in comparison with other judges in imposing sentences, and Mr. Clegg's recommendations, first, that such matters should be sent to the Administrative Office of the Supreme Court rather than to the Department and, second, that if the Department is advised, suggestions be made to them as to what action they should take.

The memorandum to which Mr. Clegg referred was sent to the Attorney General on June 3, 1943, (66-8054-8-24) outlining Judge Webb's leniency, pointing out the results to the Bureau's operations, and concluded: "I thought I should bring the above situation to your attention for any action that you deem advisable."

I believe the action taken in this case was the proper one. It is certainly not the function of the FBI as an investigative and law enforcement agency to bring such a situation directly to the attention of the Supreme Court. Such action would be a complete contradiction to our long established policy of impartiality and divorcement from judicial or administrative decisions and recommendations. Furthermore, I do not believe it is the Director's responsibility to suggest or recommend to the Attorney General what action he should take in such a situation. A matter such as this is purely one of policy for which the responsibility is his, and the Bureau, I believe, would be more apt to be embarrassed by the improper execution of its suggestions with no opportunity for protest than to leave such matters in the hands of the Attorney General as they should be.

Respectfully,

*D. M. Ladd*  
D. M. Ladd

Attachment



RECORDED & INDEXED  
EX 10

JUL 8

JUN 30 1943

*ER*

Mr. Clegg called and advised that U.S.A. Theron LaMarr Caudle, being considered as a possible successor to Judge Webb when he dies, was in receipt of a letter from Asst. A-G Wendell Berge. Attached to the letter from Berge was a memorandum to Mr. Berge signed by Mr. Hoover, pointing out that in some kinds of cases, for example, Selective Service, Judge Webb imposes sentences that are all out of keeping with the seriousness of the offense, he was too light, mild mannered, etc, and assumes a grandfatherly <sup>in great</sup> Mr. Berge had sent it down with the request that Caudle make any observations and comment which appeared appropriate.

Mr. Clegg ran into Caudle when he, Caudle, was on his way over to see Judge Webb to show him the letter from Mr. Hoover. Mr. Clegg requested that he not do it inasmuch as it was Judge Webb's business to give out sentences in Selective Service cases and it would make any Agent who had to appear before Judge Webb in the future very unhappy as to what Judge Webb would probably say.

Mr. Clegg advised he felt the memorandum should have been sent to the Administrative Office of the Supreme Court where it could have been summarized and given to the Judge, and at the next conference of Judges in that territory the presiding Judge could have a general discourse upon the imposition of sentences, and not mention the FBI complaint.

Mr. Clegg suggested that probably we should not forego sending such matters to the Department but we should also include in the memorandum our suggestion for their guidance as to what they should do with it.

66-8054-242

ENCLOSURE

OFFICE OF DIRECTOR  
DIVISION OF INVESTIGATION



EAT:HCB

June 11, 1934.

MEMORANDUM FOR THE DIRECTOR

I have reviewed the attached decisions handed down by the Supreme Court, and with one exception have noted therein nothing of interest to the Division. The one exception is the decision handed down in the case entitled Margaret Sheakynch against the United States and Sam Wilner against the United States. In these cases the United States demurred to the petition filed in a War Risk Insurance case on the ground that the Court was without jurisdiction to entertain the suit because the consent of the United States to be sued had been withdrawn by the Act of March 20, 1933, Clause 3, 48, Statute 9, commonly called the Economy Act. The Lower Courts sustained the demurrers, their judgments being affirmed by the Circuit Court of Appeals. The Supreme Court reversed the decision. Supervisor Lott, handling War Risk Insurance cases, will prepare a bulletin or form letter to all field offices as soon as Mr. Beardslee has submitted information relative to the probable practical effect of this decision upon pending War Risk Insurance Litigation.

RECORDED  
&  
INDEXED

JUN 13 1934

Incl.

77-1-162	
Respectfully, D.V.	
12 1934 P.M.	
D. A. Tamm.	
TAMM	FILE

TOLSON

# SUPREME COURT OF THE UNITED STATES.

Nos. 855 and 861.—OCTOBER TERM, 1933.

Margaret Shea Lynch, Petitioner,  
855                    *vs.*  
                    United States of America.

} On Certiorari to the  
United States Circuit  
Court of Appeals for the  
Fifth Circuit.

Sam Wilner, Petitioner,  
861                    *vs.*  
                    United States of America.

} On Certiorari to the  
United States Circuit  
Court of Appeals for the  
Seventh Circuit.

[June 4, 1934.]

Mr. Justice BRANDEIS delivered the opinion of the Court.

These cases, which are here on certiorari, present for decision the same question. In each, the plaintiff is the beneficiary under a policy for yearly renewable term insurance<sup>1</sup> issued during the World War pursuant to the War Risk Insurance Act of October 6, 1917, c. 105, Article IV, §§ 400-405. The actions were brought in April, 1933, in federal district courts to recover amounts alleged to be due. In each case it is alleged that the insured had, before September 1, 1919 and while the policy was in force, been totally and permanently disabled; that he was entitled to compensation sufficient to pay the premiums on the policy until it matured by death; that no compensation had ever been paid; that the claim for payment was presented by the beneficiary after the death of the insured; that payment was refused; and that thereby the disagreement arose which the law makes a condition precedent to the right to bring suit. In No. 855, which comes here from the Fifth Circuit, the insured died November 27, 1924. In No. 861, which

<sup>1</sup>Section 404 provides: "That during the period of war and thereafter until converted the insurance shall be term insurance for successive terms of one year each. Not later than five years after the date of the termination of the war as declared by proclamation of the President of the United States, the term insurance shall be converted, without medical examination, into such form or forms of insurance as may be prescribed by regulations and as the insured may request. Regulations shall provide for the right to convert into ordinary life, twenty payment life, endowment maturing at age sixty-two, and into other usual forms of insurance. . . ."



granted were voluntarily enlarged and new ones were given by the Government.<sup>4</sup> But no power to curtail the amount of the benefits which Congress contracted to pay was reserved to Congress; and none could be given by any regulation promulgated by the Administrator. Prior to the Economy Act, no attempt was made to lessen the obligation of the Government.<sup>5</sup> Then, Congress, by a clause of thirteen words included in a very long section dealing with gratuities, repealed "all laws granting or pertaining to yearly renewable term insurance". The repeal, if valid, abrogated outstanding contracts; and relieved the United States from liability on the contracts without making compensation to the beneficiaries.

*Second.* The Fifth Amendment commands that property be not taken without making just compensation. Valid contracts are property, whether the obligor be a private individual, a municipality, a State or the United States. Rights against the United

<sup>4</sup>Reinstatement of lapsed policies: Aug. 9, 1921, c. 57, § 27, 42 Stat. 147, 156; Mar. 4, 1923, c. 291, § 7, 42 Stat. 1521, 1525; July 2, 1926, c. 723, §§ 15, 17, 44 Stat. 790, 799, 800.

Liability undertaken on certain policies which have lapsed through failure of payment of premiums, been cancelled by surrender or estoppel of later contract: e. g., Dec. 24, 1919, c. 16, § 12, 41 Stat. 371, 374; Aug. 9, 1921, c. 57, § 27, 42 Stat. 147, 156; July 3, 1930, c. 849, § 24, 46 Stat. 991, 1001.

Incontestability in favor of insured: Aug. 9, 1921, c. 57, § 30, 42 Stat. 147, 157; July 3, 1930, c. 849, § 24, 46 Stat. 499, 1001.

Administration may waive time for premium payment, grant various tolerances: Aug. 9, 1921, c. 57, §§ 24, 28, 42 Stat. 147, 155, 157; Mar. 4, 1923, c. 291, § 8, 42 Stat. 1521, 1526.

Proceeds exempted from taxation: June 25, 1918, c. 104, § 2, 40 Stat. 609.

The War Risk Insurance Act provided for the conversion of yearly renewable term insurance into level premium insurance at any time within five years from the date of the termination of the war; and The World's War Veterans' Act of June 7, 1924, c. 320, § 304, 43 Stat. 607, 625, provided that all yearly renewable term insurance should cease on July 2, 1926. But provision for extending the period for conversion and for reinstatement were made by later statutes and by regulations issued thereunder; June 2, 1926, c. 449, 44 Stat. 686; May 29, 1928, c. 875, § 14, 45 Stat. 964, 968; July 3, 1930, c. 849, § 22, 46 Stat. 991, 1001; June 24, 1932, c. 276, 47 Stat. 334. See Reports of United States Veterans' Bureau for 1926, pp. 54-56; for 1927, pp. 23-25; Reports of Administrator of Veterans' Affairs for 1931, p. 32; for 1932, p. 42; for 1933, p. 28.

<sup>5</sup>But compare Acts of June 25, 1918, c. 104, § 2, 40 Stat. 609; Aug. 9, 1921, c. 57, § 15, 42 Stat. 147, 152; March 4, 1923, c. 291, § 1, 42 Stat. 1521; March 4, 1925, c. 553, § 3, 43 Stat. 1302, 1303.

States arising out of a contract with Amendment. *United States v. Central* 238; *United States v. Northern Pacific* 67. When the United States enters into rights and duties therein are governed by the same principles applicable to contracts between private individuals. If war risk insurance contracts were valid when entered into, Congress had the power to authorize the United States to issue them, the due process clause of the Constitution forbids the States from annulling them, unless, within the federal police power or so.

The Solicitor General does not suggest that there were supervening reasons for Congress to abrogate these contracts or any other power. The title of the act is not any such suggestion. Although popularly known as the "Act to maintain the credit of the United States", Punctilious fulfilment of contracts is not a part of the maintenance of the credit of the United States. No doubt there was in March 1926 a serious financial crisis. In the administration of all governments it has become urgent because of lessened resources to be issued in the hope of maintaining the credit. Congress was free to reduce gratuities. It was without power to reduce contractual obligations of the United States. The attempt to lessen government expenditures in the practice of economy, but an act of Congress. The United States are as much bound by their contracts as any other power. If they repudiate their obligations

<sup>6</sup>Compare *United States v. Bank of the United States*, 7 Wall. 666, 675; *Garrigue v. United States*, 7 Wall. 690; *Smoot's Case*, 15 Wall. 36, 47; *Vermont v. United States*, 138, 144; *Cooke v. United States*, 91 U. S. 138, 144; *Hollerbach v. United States*, 94 U. S. 214, 217; *Steel Casting Co. v. United States*, 268 U. S. 214, 217; *National Exchange Bank*, 270 U. S. 527, 534.

<sup>7</sup>Compare *Lottery Case*, 188 U. S. 321; *United States v. Hoke*, 220 U. S. 45, 58; *Hoke v. United States*, 220 U. S. 45, 58; *Kentucky Distilling & Warehouse Co.*, 251 U. S. 170, 175. Compare *Home Building & Loan Ass'n v. United States*, 290 U. S. 398, 430.





That Congress sought to take away the right of beneficiaries of yearly renewable term policies and not to withdraw their privilege to sue the United States, appears, also, from an examination of the other provisions of § 17. The section reads:

“All public laws granting medical or hospital treatment, domiciliary care, compensation and other allowances, pensions, disability allowance, or retirement pay to veterans and the dependents of veterans of the Spanish-American War, including the Boxer Rebellion and the Philippine Insurrection, and the World War, or to former members of the military and naval service for injury or disease incurred or aggravated in the line of duty in the military or naval service (except so far as they relate to persons who served prior to the Spanish-American War and to the dependents of such persons, and the retirement of officers and enlisted men of the Regular Army, Navy, Marine Corps, or Coast Guard) are hereby repealed, and all laws granting or pertaining to yearly renewable term insurance are hereby repealed, but payments in accordance with such laws shall continue to the last day of the third calendar month following the month during which this Act is enacted.”<sup>716</sup>

<sup>18</sup>Veteran Regulation No. 8, promulgated March 31, 1933, pursuant to this Act provides: "V. Except as stated above [matter not here relevant] no payment may hereafter be made under contracts of yearly renewable term insurance (including automatic insurance) and all pending claims or claims hereafter filed for such benefits shall be disallowed."

<sup>14</sup>See Note 11.

<sup>15</sup>The number of "converted policies in force June 30, 1933, was 616,069. Administrator of Veterans' Affairs, Report for 1933, pp. 25, 27.

<sup>16</sup>The rest of the section is as follows:

"The Administration of Veterans' Affairs under the general direction of the President shall immediately cause to be reviewed all allowed claims under

That Congress intended to take away the existing yearly renewable term policies, without the consent to sue the United States for the saving clauses in § 17. These provisions are under the above referred to laws" and that the profits are to be paid "where a person is injured by the Act"; and that "nothing contained

the above referred to laws and where a  
Act, authorize payment or allowance of b  
visions of this Act commencing with first  
following the month during which this A  
the provisions of section 9 of this Act, no  
required. *Provided*, That nothing contained  
payments heretofore made or hereafter to  
renewable term insurance which have matu  
ment of this Act and under which payment  
judgment heretofore rendered in a court of  
on a contract of yearly renewable term ins  
rendered in any such suit now pending:  
such regulations as the President may pre  
for burial and funeral expenses and tra  
preparation of the bodies) of deceased vet  
burial thereof in a sum not to exceed \$107

"The provisions of this title shall not (except as to rates, time of entry into allowances) being paid to veterans disabled, as the result of disease or injury direct or naval service (without benefit of statute service connection) pursuant to the provisions of enactment of this Act. The term 'compensation' shall not be construed to include referred to in section 10 of this title."

with payments to be made under contracts of yearly renewable term insurance under which payments have commenced, or on any judgment heretofore rendered in a court of competent jurisdiction in any suit on a contract of yearly renewable term insurance, or which may hereafter be rendered in any such suit now pending." That is, the rights under certain yearly renewable term policies are excepted from the general repealing clause."

*Fifth.* There is a suggestion that although, in repealing all laws "granting or pertaining to yearly renewable term insurance", Congress intended to take away the contractual right, it also intended to take away the remedy; that since it had power to take away the remedy, the statute should be given effect to that extent, even if void insofar as it purported to take away the contractual right. The suggestion is at war with settled rules of construction. It is true that a statute bad in part is not necessarily void in its entirety. A provision within the legislative power may be allowed to stand if it is separable from the bad. But no provision however unobjectionable in itself, can stand unless it appears both that, standing alone, the provision can be given legal effect and that the legislature intended the unobjectionable provision to stand in case other provisions held bad should fall. *Dorcy v. Kansas*, 264 U. S. 286, 288, 290. Here, both those essentials are absent. There is no separate provision in § 17 dealing with the remedy; and it does not appear that Congress wished to deny the remedy if the repeal of the contractual right was held void under the Fifth Amendment.

War Risk Insurance and the war gratuities were enjoyed, in the main, by the same classes of persons; and were administered by the same governmental agency. In respect of both, Congress had theretofore expressed its benevolent purpose perhaps more generously than would have been warranted in 1933 by the financial condition of the Nation. When it became advisable to reduce the Nation's existing expenditures, the two classes of benevolences were associated in the minds of the legislators; and it was natural that they should have wished to subject both to the same treatment. But it is not to be assumed that Congress would have resorted to the device of withdrawing the legal remedy from beneficiaries of outstanding yearly renewable term policies if it had realized that these had contractual rights. It is, at least, as probable that Congress overlooked the fundamental difference in legal

<sup>11</sup>Compare Veteran Regulation No. 8, March 31, 1933.

incidents between the two classes of beneficiaries of § 17 as that it wished to evade payment of obligations.

*Sixth.* The judgments below appear to be based on § 17 of the Economy Act, but not on § 17 of the Economy Act, but

"All decisions rendered by the Administrative Board under the provisions of this title or pursuant thereto, shall be final and conclusive as to law and fact, and no other official or court shall have jurisdiction to review by mandamus or otherwise any such decision."

This section, as the Solicitor General contends, applies to War Risk Insurance. It concerns only the rights of beneficiaries to pensions, compensation, and other benefits, but not to the right to sue for damages. It appears to have been to remove the possibility of a class of cases even under the special provisions of the Act. *Crouch v. United States*, 266 U. S. 180; *United States v. Crouch*, 266 U. S. 221; *United States v. Smith*, 266 U. S. 221; *United States v. Smith*, 266 U. S. 221; *United States v. Meadows*, 281 U. S. 271.

*Seventh.* The Solicitor General concedes that the question is presented except that of jurisdiction. He contends in No. 855, that if jurisdiction is lacking, the demurrer should be sustained on the ground that the suit was brought within the period of the alleged defect was not pleaded or brought to the attention of this Court when opportunity was afforded by writ of certiorari. We do not pass upon the merits of the others relating to the merits, will be open to the lower courts upon the remand.

*Eighth.* Mention should be made of the Act of June 16, 1933, c. 101, § 20,

"Notwithstanding the provisions of the Act of June 16, 1933, c. 101, § 20, the new term insurance on which premium was paid by the insured . . . repealed by said section 17 wherein clause

March 20, 1933, may be adjudicated by the Veterans' Administration on the proofs and evidence received by Veterans' Administration prior to March 20, 1933, and any person found entitled to the benefits claimed shall be paid such benefits in accordance with and in the amounts provided by such prior laws. . . ."

2. Section 35 of the Independent Offices Appropriation Act of 1935, passed on March 27-28, 1934, over the President's veto, provides:

"That notwithstanding the provisions of Section 17 of title I, of an Act entitled "An Act to maintain the Credit of the United States Government" approved March 20, 1933 and Section 20 of an Act entitled "An Act making appropriations for the Executive offices, etc. . . ." approved June 16, 1933; any claim for renewable term insurance under the provisions of laws repealed by Section 17, wherein claim was duly filed prior to March 20, 1933, and on which maturity of the insurance contract had been determined by the Veterans' Administration prior to March 20, 1933, and where payments could not be made because of the provisions of the Act of March 20, 1933, or under the provisions of the Act of June 16, 1933, may be adjudicated by the Veterans' Administration and any person found entitled to yearly renewable term insurance benefits claimed shall be paid such benefits in accordance with and in the amounts provided by such prior laws."<sup>18</sup>

The provision in the Act of June 16, 1933, which was enacted before the entry of judgments by the district courts, does not appear to have been considered by the lower courts. The provision in the Act of March 27-28, 1934, was enacted after the filing in this Court of the petitions for certiorari but before the writs were granted. As neither of these Acts was referred to by the Solicitor General or by counsel for the petitioners, we assume that there is nothing in them, or in any action taken thereunder, which should affect the disposition of the cases now before us. Any such matter also will be open for consideration by the lower courts upon the remand.

*Reversed.*

A true copy.

Test:

*Clerk, Supreme Court, U. S.*

<sup>18</sup>See instructions issued April 11, 1934, by the Administrator of Veterans' Affairs, pursuant to the Act of March 27-28.

# SUPREME COURT OF THE UNITED STATES.

No. 802.—OCTOBER TERM, 1934.

John C. Lewis, as Receiver, etc.,  
Petitioner,  
vs.  
Fidelity & Deposit Co. of Maryland.

On Certiorari to the  
United States Circuit  
Court of Appeals for the  
Fifth Circuit.

[June 4, 1934.]

Mr. Justice BRANDEIS delivered the opinion of the Court.

Under statutes of Georgia, in force since 1879, a bank, state or national, may be appointed depository of state funds. To qualify it must give a bond for the faithful performance of its duty. A bond with surety creates a lien on all the bank's assets, both those held at the time of the execution of the bond and those subsequently acquired.<sup>1</sup>

In July, 1928, the Governor of Georgia appointed The Hancock National Bank of Sparta, Georgia, a state depository for the term of four years. It gave a bond with the Fidelity and Deposit Company of Maryland as surety in the sum of \$10,000 for the faithful discharge of its duties. From time to time thereafter, until May 23, 1932, the tax collector of Hancock County deposited in the bank

"The bond to be made by the State depositories may be a personal bond or may be made by a deposit with the State treasurer of United States bonds or Georgia State bonds, or either one or both of said methods." Sec. 1256, Code of Georgia (1910). Section 1252 provides that the depository bond shall have "the same binding force and effect as the bond required by law to be given by State treasurers, and, in case of default shall be enforced in like manner." Section 218 of the Code relating to the treasurer's bond provides that "a lien is hereby created in favor of the State upon the property of the treasurer to the amount of said bond, and upon the property of the securities upon his said bond to the amount for which they may be severally liable, from the date of the execution thereof." The Supreme Court of Georgia held, in cases involving state banks, that under these statutes the State acquires a lien on all the assets of a depository bank, both those at the time of the execution of the bond and those subsequently acquired. See *Seay v. Bank of Rome*, 60 Ga. 609; *Colquitt, Governor v. Simpson*, 72 Ga. 501; *Simpson v. Ledbetter*, 79 Ga. 159. Compare *State v. Brobston, Receiver*, 94 Ga. 95; *Standard Accident Ins. Co. v. Luther Williams Bank & Trust Co.*, 45 Ga. App. 831.

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moneys collected on account of state taxes. On that day the Comptroller of the Currency declared the bank insolvent and appointed a receiver for whom the petitioner, John C. Lewis, was later substituted. The amount of state funds then on deposit was \$6,157.41. This sum, and the accrued interest, the company paid to the State and received an assignment of its rights arising out of the deposit. Then, the company brought in the federal court for the Middle District of Georgia this suit in equity against the receiver to enforce a lien for the amount upon all the assets in his hands, claiming priority according to the date of the bond.

The District Court, after denying a motion to dismiss, heard the cause substantially upon agreed facts. It ruled that the company was entitled to the rights of the State by subrogation and by transfer; held that neither the State nor the company was entitled to a lien or to preferential treatment; and allowed the claim as one entitled merely to a *pro rata* dividend. The Circuit Court of Appeals for the Fifth Circuit reversed the judgment and remanded the cause for further proceedings, holding that the asserted lien was valid, subsisting in favor of the company, and entitled to the priority claimed. 67 F. (2d) 961. This Court granted certiorari. 291 U. S. —.

That court, following *Pottorff v. El Paso-Hudspeth Road District*, 62 F. (2d) 498, ruled, as matter of federal law, that national banks had under National Bank Act as enacted in 1864 power to pledge assets to secure public deposits. It ruled as matter of state law that the lien is a contractual one arising, not *proprio vigore* by reason of the statutes, but by contract of the bank as an incident of giving a personal bond; that these statutes apply to both state and national banks and the scope of the lien is the same in respect to both; declared, in describing its character, that from the date of the bond the lien attaches to all property real and personal then owned or thereafter acquired; that a grantee of real estate having constructive notice would take subject to the lien; that as to money, bonds, stocks, notes, drafts and other choses in action, the lien of the State is inferior to the rights of third persons who receive the property *bona fide* in the ordinary course of business prior to insolvency or sequestration; and that the lien is inferior even to the right of depositors to set-off against their own indebtedness that of the bank to them.

The court took judicial notice of the fact that in the fifty-three years since the enactment of the National Bank Act state banks had acted as state depositories; enforced against money and choses in action a lien in receivership, but had never been asserted against property transferred in due course of business; that the lien had presented no obstacle to the ordinary operation of the banking business or interfered in any way with the national banks of their federal functions; and that the appointment as state depository is customarily accepted as evidence of soundness and credit. 31 F. (2d) 612.

In *Texas & Pacific Ry. Co. v. L. O. Pottorff*, 291 U. S. 2, *City of Marion v. Ben Sneed*, 291 U. S. 2, on entry of the judgment below, we held that, prior to the Act of June 25, 1930, no power was given to secure deposits except the federal deposits by Acts of Congress. It follows that, in the absence of such authority, when the bank was appointed depository; and the reversal of the Circuit Court of Appeals must be reversed. The Act of June 25, 1930, c. 604, 46 Stat. 809, authorized the bank to give as security a general lien of the character provided for in the Georgia statutes.

That Act provides:

"Any association may, upon the deposit with it of a State or any political subdivision thereof, give as security for the safe-keeping and prompt payment of the deposits of the same kind as is authorized by the law of the State in which such association is located in the case of other associations in the State."

*First.* The receiver contends that the Act of June 25, 1930, construed as authorizing merely a pledge of special assets to secure public deposits; and that the giving of a general lien on the bank's assets is still *ultra vires*. The language of the Act is enough to authorize giving a general lien on all the assets, wherever banks organized under the law of the State have such power; and it should be given that construction. The main purpose of the 1930 Act was to equalize the rights of national and state banks; and without such power the Act would not in Georgia be upon an equality with

peting for deposits. The policy of equalization was adopted in the National Bank Act of 1864, and has ever since been applied, in the provision concerning taxation.<sup>2</sup> In amendments to that Act and in the Federal Reserve Act and amendments thereto the policy is expressed in provisions conferring power to establish branches;<sup>3</sup> in those conferring power to act as fiduciary;<sup>4</sup> in those concerning interest on deposits;<sup>5</sup> and in those concerning capitalization.<sup>6</sup> It appears also to have been of some influence in securing the grant in 1913 of the power to loan on mortgage.<sup>7</sup> Compare *Fidelity & Deposit Co. v. Kokrda*, 66 F. (2d) 641, 642.

*Second.* The receiver insists that, even if the Act of 1930 authorizes the giving of a general lien, the lien here asserted must fail because there are provisions in the Georgia law inconsistent with the National Bank Act and because obligations are imposed upon state depositories with which no national bank may comply.

1. Attention is called specifically to the terms of the statutory bond which is conditioned "for the faithful performance of all such duties as shall be required" of the depository "by the General Assembly or the laws of this State." The argument is that a national bank is an instrumentality of the United States and cannot subject itself by contract to the laws of a State. But a national bank is subject to state law unless that law interferes with the

<sup>2</sup>Acts of June 3, 1864, c. 106, § 41, 13 Stat. 99, 111; Feb. 10, 1868, c. 7, § 5 Stat. 34; R. S. § 5219; Mar. 25, 1926, c. 88, 44 Stat. 223. See *Van Allen v. Assessors*, 3 Wall. 573; *Mercantile Bank v. New York*, 121 U. S. 138; *First National Bank v. Hartford*, 273 U. S. 548.

<sup>3</sup>Acts of Feb. 25, 1927, c. 191, § 7, 44 Stat. 1224, 1228; June 16, 1933, c. 89, § 23, 48 Stat. 162, 189. See 36 Op. Atty. Gen. 116, 344.

<sup>4</sup>Acts of Dec. 23, 1913, c. 6, § 11(k), 38 Stat. 251, 262; Sept. 26, 1918, c. 177, § 2, 40 Stat. 967, 968; compare June 16, 1933, c. 89, § 24 (a, b), 48 Stat. 162, 190. See *First National Bank v. Fellows*, 244 U. S. 416; *Burnes v. National Bank v. Duncan*, 265 U. S. 17.

<sup>5</sup>Acts Feb. 25, 1927, c. 191, § 16, 44 Stat. 1224, 1232 (to pay no greater interest on time and savings deposits than state banks); and note in particular June 16, 1933, c. 89, § 11 (b), 48 Stat. 162, 181 in which national banks are forbidden to pay interest on demand deposits except on deposits of state, county, etc., where state law demands it.

<sup>6</sup>Act of Feb. 25, 1927, c. 191, § 4, 44 Stat. 1224, 1227.

<sup>7</sup>Acts of Dec. 23, 1913, c. 6, § 24, 38 Stat. 251, 273 (see 50 Cong. Rec. 819; 51 Cong. Rec. 1189); Sept. 7, 1916, c. 461, 39 Stat. 752, 754 (64th Cong., 1st Sess., see Report No. 481, p. 14); Feb. 25, 1927, c. 191, § 16, 44 Stat. 1224, 1232. See *First National Bank v. Anderson*, 269 U. S. 341, 354; *First National Bank v. Hartford*, 273 U. S. 548, 558.

purposes of its creation, or destroys its efficacy with some paramount federal law. *National Bank v. Commonwealth*, 9 Wall. 353, 362; *McClellan v. Chicago*, 356; *First National Bank v. Missouri*, 263. The obligations to the State the bank assumes under the law of that State. It is quite possible that the bank would attempt to impose, under the conditions of the contract, the bank would be without authority to unilaterally extend the contract would be unenforceable. It is quite possible that the obligations as now defined by the contract are contrary to anything in the National Bank Act. A state court, which would be the controlling authority in the matter, might decide that the failure of part of the contract to be given would not invalidate the appointment.

2. It is urged that acceptance of the appointment of a depository is incompatible with the functions of a national bank because under § 224 of the Georgia Code it is provided that the Governor may issue a *feri facias* against the bank for the amount due to the State, whereas, Rev. Code § 224 provides that "no attachment, injunction or writ of sequestration issued against such association or its property shall be a bar in any suit, action or proceeding, in any court, or in any municipal court." Assuming, without deciding, that there is such conflict, it is not material here. Section 224 provides merely a method of enforcing the bond of the bank used here, and hence against which there is no ground for complaint.

3. It is contended that the lower court erred in applying the Georgia law; that under the state law, as construed, the lien attaches to all kinds of property, including the bond; that it applies to real estate and personal property to money, bonds, stocks, notes, drafts, etc. If the action then owned or thereafter acquired by the bank is not defeated even by a *bona fide* sale or other disposition of property in the ordinary course of business, the general lien would present an insuperable barrier to the bank serving the public in its ordinary business. If the bank could not sell the property it was authorized to take, no one would take it subject to the lien;

<sup>8</sup>Act of March 3, 1873, c. 269, § 2, 17 Stat. 603; F.

Sections 50 and 52 do not prohibit liens given prior to insolvency and not in contemplation thereof, whether they arise from express agreements, or are implied from the nature of the dealings between parties, or arise by operation of law. *Scott v. Armstrong*, 146 U. S. 499, 510; *Earle v. Pennsylvania*, 178 U. S. 449, 454. The lien here asserted arises out of an agreement executed at a time when there was no question of insolvency; nor is it restricted in its operation to the event of insolvency. It may be exercised by execution or otherwise whenever the bank refuses to pay. It resembles the lien which is enforced when seizure is made by the creditor

<sup>11</sup>Act of June 3, 1864, c. 106, § 50, 13 Stat. 99, 114; R. S. § 5236.

<sup>12</sup>Compare *In re Ball*, 123 Fed. 164; *In United States Fidelity, etc. Co.*, 143 Fed. 418; *In re Rigg Bros. Co.*, 42



Act. It appears that the balance on hand June 25, 1930, was withdrawn soon thereafter; that between June 25, 1930 and the appointment of the receiver, May 23, 1932, deposits were regularly made aggregating a large sum; that from time to time checks were drawn against these deposits; and that all of the balance in bank when the receiver was appointed represented deposits made after the passage of the Act.<sup>18</sup> The appointment of the bank as depository in 1928 and the bond were to cover a period of four years. Though the lien was in form security for the bond, the extent of liability was to be measured by the unpaid balance. Thus, the transaction was not completed in 1928; it was contemplated that there would be continuous dealings between the parties for four years. In fact, the relation continued until the appointment of the receiver. Throughout the whole period the parties intended that the lien should be operative and supposed that it was. The appointment was within the power of the State to confer and of the bank to accept, but by reason of the paramount federal law one of the anticipated incidents of the relation, the lien, could not arise. When that obstacle was removed by the Act of June 25, 1930, the original agreement could as to the future be given the effect intended by the parties; and the lien became operative as to deposits thereafter made and is entitled to priority from the date of the Act. A statute is not retroactive merely because it draws upon antecedent facts for its operation. Compare *Cox v. Hart*, 260 U. S. 427, 435; *Ewell v. Daggs*, 108 U. S. 143; *Petterson v. Berry*, 125 Fed. 902; *Hartford Fire Insurance Co. v. Chicago, M. & St. P. Ry. Co.*, 62 Fed. 904, 910; *Rosenplanter v. Provident Savings etc. Soc.*, 96 Fed. 721. It was not necessary to go through the form of executing a new bond. Compare *Jones v. Guaranty and Indemnity Co.*, 101 U. S. 622, 627. We have no occasion to consider whether the Act of June 25, 1930, would have validated the lien also in respect to deposits made before that date. Compare *Gross v. United States Mortgage Co.*, 108 U. S. 477, 488; *West Side Belt R. R. v. Pittsburg Construction Co.*, 219 U. S. 92; *Charlotte Harbor & Northern Ry v. Welles*, 260 U. S. 8.

*Affirmed.*

<sup>18</sup>The facts concerning the dates of the deposits and the amounts were supplied by counsel for the Comptroller of the Currency who joined with counsel for petitioners in briefs and argument.

# SUPREME COURT OF THE UNITED STATES.

No. 920.—OCTOBER TERM, 1933.

The State of Texas, Railroad Commission of the State of Texas, et al., Appellants,

vs.

The United States of America, Interstate Commerce Commission, et al.

Appeal from the District Court of the United States for the Western District of Missouri.

[June 4, 1934.]

Mr. Chief Justice HUGHES delivered the opinion of the Court.

The Interstate Commerce Commission, by its report and order of October 4, 1933, authorized the Kansas City Southern Railway Company, a corporation organized under the laws of Missouri, to acquire control by lease of the railroad and properties of the Texarkana & Fort Smith Railway Company, incorporated under the laws of Texas. 193 I. C. C. 521. In this suit, the State of Texas, and officers and municipalities of that State, assailed the order as transcending the authority granted to the Commission by the Congress. The order was sustained by the District Court (6 F. Supp. 63), three judges sitting as required by statute, and from its decree this appeal is taken.

The single point in controversy is with respect to the authority of the Commission to approve the acquisition of control by a lease which permits the lessee to abandon, or to remove from the State, the general offices, shops, etc., of the lessor. The provision of Section 5 of the lease, which has that effect, is set forth in the margin.<sup>1</sup> The provision is attacked as being in violation of the

<sup>1</sup>“But the Southern Company (applicant) does not assume the performance of any corporate obligations on the part of the Texarkana Company independent of its obligations as a common carrier. The Southern Company does not assume any obligation to maintain, during the term of this lease, any general offices, machine shops or roundhouses for or belonging to the Texarkana Company at any particular place or places, regardless of present or previous locations thereof; but shall have the right to change any existing location of general offices, machine shops, roundhouses and terminal facilities,

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laws of Texas, which confine to Texas corporations the right to "own or maintain any railways" within the State, which require every railroad company chartered by the State to "keep and maintain permanently its general offices within this State at the place named in its charter", and at that place also to maintain the offices of its principal officers, and which prohibit any railroad company from changing "the location of its general offices, machine shops, or roundhouses, save with the consent and approval of the Railroad Commission" of the State.<sup>2</sup>

belonging to the Texarkana Company, and to relocate the same, and, from time to time, to change the same, during the full term of this lease, and shall have the right to make all such locations, changes and alterations as in the judgment of the Southern Company will enable it to operate the demised premises in the public interest and with the greatest economy and efficiency; and the Southern Company shall not be obligated or bound to perform any contractual, statutory or other obligations with reference to such matters which may now or hereafter rest upon the Texarkana Company; and any and all such changes may be made, from time to time, by the Southern Company as may be approved by the judgment of its officers or Board of Directors".

<sup>2</sup>These provisions of the Revised Civil Statutes of Texas, 1925, are as follows:

Art. 6260. "No corporation, except one chartered under the laws of Texas, shall be authorized or permitted to construct, build, operate, acquire, own or maintain any railways within State".

Art. 6275. "Every railroad company chartered by this State, or owning or operating any line of railway within this State, shall keep and maintain permanently its general offices within this State at the place named in its charter for the location of its general offices. If no certain place is named in its charter where its general offices shall be located and maintained, then said railroad company shall keep and maintain its general offices at such place within this State where it contracts or agrees to locate its general office for a valuable consideration".

Art. 6278. "Railroad companies shall keep and maintain at the place within this State where its general offices are located the office of its president, or vice-president, secretary, treasurer, local treasurer, auditor, general freight agent, traffic manager, general manager, general superintendent, general passenger and ticket agent, chief engineer, superintendent of motive power and machinery, master mechanic, master of transportation, fuel agent, general claim agent; and each one of its general offices shall be so kept and maintained by whatever name it is known, and the persons who perform the duties of said general offices, by whatever name known, shall keep and maintain their offices at the place where said general offices are required to be located and maintained; and the persons holding said general offices shall reside at the

The Interstate Commerce Commission  
Upon a prior hearing, the Commission app  
condition that the paragraph in controver  
Report and order of December 27, 1932; 1  
ing the enactment of the Emergency Railr  
1933 (Act of June 16, 1933, c. 91), the p  
and, after hearing, the Commission modifi  
out the above-mentioned condition, thus a  
ing the lease with its provision, in Section

The findings of fact set forth in the Com-  
contested. The lines which constitute wh  
City Southern Railway system (embracing  
the proposed lease) extend from Kansas  
Arthur, Texas (over 800 miles). The  
Southern Railway Company, the applican  
City, Missouri, to Mena, Arkansas. The  
Fort Smith Railway Company is in two s  
segment extends from Mena in a souther  
Arkansas-Texas State line, and runs throug  
southeasterly into Arkansas and to the A  
line. The portions of this segment in Ar  
the applicant under a lease previously a  
state Commerce Commission. 105 I. C. c  
the northern segment which lies in the St  
mately 31 miles in length. The southern s  
& Fort Smith Railway extends from the  
line at the Sabine River to Port Arthur,  
mately 50 miles in length. Thus, the tot  
the Texarkana & Fort Smith Railway in  
are about 18 miles of branch lines. The  
system lying between the Arkansas-Louis  
Louisiana-Texas State line, approximately  
the Kansas City, Shreveport & Gulf Rai  
sidiary of the applicant.

place and keep and maintain their offices at the  
offices are required by law to be kept and maintained

Art. 6286. "No railroad company shall change offices, machine shops or roundhouses, save with the Railroad Commission of Texas, and this shall be to purchasers of the franchises and properties of new corporations formed by such purchasers or their

The Commission, on the first hearing, found that the consummation of the plan presented by the applicant would result in an annual saving, under normal conditions, of about \$81,000. This finding was repeated in the final report. The estimated saving would result from the unification of operations, the discontinuance of general offices of the Texarkana & Fort Smith Railway Company at Texarkana, and the removal to Shreveport and Kansas City of many of the activities at Texarkana which caused duplication of work. Thus, under the proposed plan, the auditor's and treasurer's departments of the Texarkana & Fort Smith Railway Company would be transferred to the applicant's headquarters at Kansas City, with an estimated annual saving of over \$57,000. The offices of the general freight agent, general passenger agent, superintendent, and division engineer, and of the master mechanic at Port Arthur, would be removed to Shreveport and consolidated with similar offices of the applicant, at an estimated annual saving of over \$21,000. There would also be a decrease in expenses for various services in connection with the building at Texarkana. Shreveport, said the Commission, is considered to be more centrally located from an operating standpoint than Texarkana, and there are at that point the applicant's main terminal for the southern territory, shops for heavy repairs, more industry, greater population, and more railroad connections.

The Commission found that for the four years, 1928-1931, the Texarkana & Fort Smith Railway Company handled an average of 993,622 tons of intrastate traffic and 3,405,944 tons of interstate traffic. Of the average total of 4,399,566 tons, the applicant participated in the handling of 3,192,554 tons. The net income of the Texarkana & Fort Smith Railway Company amounted to \$441,922 in 1926, \$204,052 in 1927, \$437,270 in 1928, \$598,172 in 1929, and \$95,655 in 1930. In 1931 there appears to have been no net income. The Commission concluded that "in view of the volume of interstate traffic handled by the T. & F. S. and the net income earned by that carrier, it is clear that the expenditure of approximately \$81,000 a year, which will be unnecessary under the plan that the applicant proposes to put into effect under the lease, constitutes an undue burden upon interstate commerce."

The Commission further found "that the lease by the Kansas City Southern Railway Company of the railroad and properties of the Texarkana & Fort Smith Railway Company, located in

Texas and elsewhere not now under lease, will be in harmony with plan for the consolidation of railroad properties established by us and will promote the public interest."

The State of Texas raises no question of the power of the Congress to confer authority to approve the proposed lease with the Commission for consideration. The question is simply as to whether the power which has been conferred,—the constructive provisions. These are found in Section 201 of the Commerce Act as amended by the Emergency Railroad Transportation Act, 1933 (Title II, secs. 201, 202, and (4) (b) of that section make it lawful for the Commission, for two or more railroads to consolidate or merge their properties; "or to purchase, lease, or contract to operate the property thereof, of another", or to acquire control of another by purchase of its stock. On application to the Commission for approval, appropriate notice of public hearing shall be given by the Governor of each State in which any party or carrier involved is situated, as well as to the public. If after hearing, "the Commission finds that the proposed consolidation and conditions and such modifications are in the public interest and reasonable, the proposed consolidation shall be approved, operating contract, or acquisition of control of another with and in furtherance of the plan for the consolidation of way properties established pursuant to the plan for the consolidation of way properties established pursuant to promote the public interest", the Commission shall approve and authorize accordingly."

These broadening provisions of the Emergency Railroad Transportation Act, 1933, confirm and carry forward the

<sup>3</sup>The full text of paragraphs (4) (a) and (4) (b) of that section.

"(4) (a). It shall be lawful, with the approval of the Commission, as provided in subdivision (b), for two or more railroads to consolidate or merge their properties, or any part thereof, or to purchase, lease, or contract to operate the property thereof, of another; or for any carrier, or two or more carriers, to acquire control of another through purchase of its stock."

led to the enactment of Transportation Act, 1920, (Title IV, 41 Stat. 474, *et seq.*). We found that Transportation Act, 1920, introduced into the federal legislation a new railroad policy, seeking to insure an adequate transportation service. To attain that end, new rights, new obligations, new machinery, were created. *Railroad Commission of Wisconsin v. Chicago, Burlington & Quincy R. R. Co.*, 257 U. S. 563, 585; *New England Divisions case*, 261 U. S. 184, 189, 190; *Dayton-Goose Creek Railway Co. v. United States*, 263 U. S. 456, 478. It is a primary aim of that policy to secure the avoidance of waste. That avoidance, as well as the maintenance of service, is viewed as a direct concern of the public. *Davis v. Farmers Co-operative Co.*, 262 U. S. 312, 317; *Texas & Pacific Railway Co. v. Gulf, Colorado & Santa Fe Railway Co.*, 270 U. S. 266, 277. The authority given to the Commission to authorize consolidations, purchases, leases, operating contracts, and acquisition of control, was given in aid of that policy. *New York Central Securities Corporation v. United States*, 287 U. S. 12, 24, 25. The criterion to be applied by the Commission in the exercise of its authority to approve such transactions—a criterion reaffirmed by the amendments of Emergency Railroad Transportation Act, 1933—is that of the controlling public interest. And that term

is not a carrier to acquire control of two or more carriers through ownership of their stock; or for a corporation which is not a carrier and which has control of one or more carriers to acquire control of another carrier through ownership of its stock.

“(b). Whenever a consolidation, merger, purchase, lease, operating contract, or acquisition of control is proposed under subdivision (a), the carrier or carriers or corporation seeking authority therefor shall present an application to the Commission, and thereupon the Commission shall notify the Governor of each State in which any part of the properties of the carriers involved in the proposed transaction is situated, and also such carriers and the applicant or applicants, of the time and place for a public hearing. If after such hearing the Commission finds that, subject to such terms and conditions and such modifications as it shall find to be just and reasonable, the proposed consolidation, merger, purchase, lease, operating contract, or acquisition of control will be in harmony with and in furtherance of the plan for the consolidation of railway properties established pursuant to paragraph (3), and will promote the public interest, it may enter an order approving and authorizing such consolidation, merger, purchase, lease, operating contract, or acquisition of control, upon the terms and conditions and with the modifications so found to be just and reasonable”.

as used in the statute is not a mere welfare, but, as shown by the context, in direct relation to adequacy of transportation conditions of economy and efficiency, and the best use of transportation facilities. *Central Securities Corporation v. United States*, 287 U. S. 12, 24, 25.

It is in the light of this criterion that the scope of the Commission's authority is to be determined. The regulations are intended to relieve interstate carriage of burdensome expenditures. The fact that burdensome expenditures in the form of regulations is not a barrier to their enforcement is not a barrier to their enforcement. The authority in the protection of interstate commerce may be effected in the form of regulations, thereby lessening the ability of the carrier to engage in interstate commerce. Even explicit prohibition to the paramount regulatory power of the United States, 257 U. S. 591, 601. On the other hand, the Commission's authority under its charter of providing for the efficient performance of its duties is subordinate to the performance by it of its duties. “efficiently to render transportation service”. *Colorado v. United States*, 284 U. S. 36, 37. *Commission v. United States*, 284 U. S. 36, 37. *Commission v. United States*, 289 U. S. 121, 122. Decided April 2, 1934. In the present case, the Commission, setting forth undisputed facts, the provision of the lease permitting the use of the property of the State, of general offices and the relation to economy and efficiency in the achievement of the purpose which the State has granted its grant of authority.

Counsel for the United States and the Commission emphasize the limitations on the power of the State. They point out that, in addition to the power of the State, Section 3, of Article X, provides that railroad corporations may not place in this State for the transfer of stock shall be made, and

spection by the stockholders of such corporations, books," in which shall be recorded the amount of capital stock subscribed, the names of stockholders, etc., and transfers, the amount of its assets and liabilities, and the names and places of residence of its officers. See, also, Art. 4115, Texas Revised Statutes, 1879; Laws of Texas, 1885, c. 68; Arts. 1358, 6281, Revised Civil Statutes of Texas, 1925. Counsel for the United States and for the Interstate Commerce Commission urge that the "Office-Shops Act", here involved, was enacted independently of the above statutes. Laws of Texas, 1889, 106; Art. 6275, Revised Civil Statutes of Texas, 1925. Accordingly, they insist that the order of the Commission and the lease in question apply to the "general offices", shops, etc., and not to the "public office" of the domestic corporation. Counsel for the applicant, the Kansas City Southern Railway Company, submits that the lease by necessary implication requires the Texarkana & Fort Smith Railway Company to maintain its principal office in Texas as the Texas statute requires. See as to service of process, Art. 2029, Revised Civil Statutes of Texas, 1925. In view of the disclaimer on behalf of the United States and the Interstate Commerce Commission, and the interpretation placed upon the provision in the lease, we assume that the question before us merely relates to the abandonment or removal of "general offices", shops, etc., as distinguished from the "public office" required by the Texas statutes, that is, to those transportation facilities the continued maintenance of which, in the circumstances described by the findings of the Commission, would entail unnecessary and burdensome expenditures in operation. As thus construed, we find no ground for concluding that the approval of the provision in the lease was beyond the Commission's authority. There is no interference with the supervision of the State over the lessor in matters essentially of state concern, as distinguished from the operations which in their effect upon interstate commerce are of national concern.

The State invokes Section 11 of Title I of the Emergency Railroad Transportation Act, 1933, which provides that "Nothing in this title shall be construed to relieve any carrier from any contractual obligation which it may have assumed, prior to the enactment of this Act, with regard to the location or maintenance of

offices, shops, or roundhouses at any place." The Commission refers explicitly to what is contained in the Act with respect to "emergency powers", dealing with the Federal Coordinator of Transportation. The Commission does not by its terms apply to the "Office-Shops Act", in which are found the amendments to the Interstate Commerce Act with respect to the regulation of purchases and leases. And Section 11 of the Act, "Contractual obligations" assumed by the carrier, refers to obligations imposed by statute. The Commission's provision in Title I, with its restricted scope, is of a similar provision from Title II of the Act.

Title II of the Emergency Railroad Transportation Act, in amending Section 5 of the Interstate Commerce Act, contains its own provision as to immunity from suit. The Commission would stand in the way of the execution of the Act, to progress through the Commission's order. The Commission's provision in Title I, with its restricted scope, is of a similar provision from Title II of the Act.

"The carriers and any corporation operating under the foregoing provisions of this section shall be hereby, relieved from the operation of the provisions contained in section 1 of the Act entitled 'An Act to amend the laws against unlawful restraints and monopolies', approved October 15, 1914, in so far as they prohibit or impose upon the Federal, insofar as may be necessary or proper, any thing authorized or required by such laws."

The view that, by reference to the Commission's order, the immunity be regarded as limited to those "restraints and monopolies" imposed under authority of law" with reference to the description of "anti-trust" legislation of "ejusdem generis" is applied as a matter of construction of the legislature, not to suit. The Commission's order in *Mid-Northern Oil Company v. Montana* is a matter of the scope of the immunity must be measured by the scope of the immunity.

<sup>4</sup>See Cong. Rec., 73d Cong., 1st sess., Vol. 68, 1000.

<sup>5</sup>Compare subdivision (8) of Section 5 of the Interstate Commerce Act, as amended by Transportation Act, 1920.

Congress had in view and had constitutional power to accomplish. As that purpose involved the promotion of economy and efficiency in interstate transportation by the removal of the burdens of excessive expenditure, the removal of such burdens when imposed by state requirements was an essential part of the plan. The State urges that in the course of the passage of Transportation Act, 1920, a provision for federal incorporation of railroads was struck out. But while railroad corporations were left under state charters, they were still instrumentalities of interstate commerce, and, as such, were subjected to the paramount federal obligation to render the efficient and economical service required in the maintenance of an adequate system of interstate transportation. *Colorado v. United States, supra.*

The decision in *International & Great Northern Railway Co. v. Anderson County*, 246 U. S. 424, is not opposed. Apart from the fact that in that case the state court had found, upon the verdict of a jury, that the maintenance of the offices and shops at the place at which the predecessor of the plaintiff in error had contracted to maintain them, did not impose a burden upon interstate commerce—a finding which this Court found no reason to disturb (*Id.*, pp. 433, 434)—the case arose prior to the enactment of Transportation Act, 1920, and the question here presented was not involved.

The decree dismissing the bill of complaint is affirmed.

*Decree affirmed.*

A true copy.

Test:

*Clerk, Supreme Court, U. S.*

# SUPREME COURT OF THE UNITED STATES.

No. 820.—OCTOBER TERM, 1933.

The Fairport, Painesville & Eastern  
Railroad Company, Petitioner,  
vs.  
Mayme F. Meredith.

On Writ of Certiorari to  
the Court of Appeals,  
Seventh Judicial District  
of the State of Ohio.

[June 4, 1934.]

Mr. Justice SUTHERLAND delivered the opinion of the Court.

Respondent recovered judgment against petitioner upon the verdict of a jury in an Ohio state court of first instance for a personal injury resulting from a collision at a railroad-highway crossing between an automobile which she was driving and a train of cars operated by petitioner over its line of railroad. There is evidence that the train approached the crossing without sounding the whistle of the engine or ringing the bell so as to give warning of the train's approach. There is also evidence which fairly establishes that as respondent drew near the crossing the train was in plain view for a sufficient length of time to have enabled respondent, by the use of ordinary care, to see the train, stop and avoid the collision, and, therefore, that she was guilty of contributory negligence. *Miller v. Union Pacific R. Co.*, 290 U. S. 227, 231. The train was equipped with air brakes, in conformity with the federal Safety Appliance Act, as amended, U. S. C., Title 45, c. 1, §§ 1 and 9,<sup>1</sup> and the orders of the Interstate Commerce Commission made

<sup>1</sup>Section 1. It shall be unlawful for any common carrier engaged in interstate commerce by railroad to use on its line any locomotive engine in moving interstate traffic not equipped with a power driving-wheel brake and appliances for operating the train-brake system, or to run any train in such traffic that has not a sufficient number of cars in it so equipped with power or train brakes that the engineer on the locomotive drawing such train can control its speed without requiring brakemen to use the common hand brake for that purpose.

Section 9. Whenever, as provided in this chapter, any train is operated with power or train brakes not less than 50 per centum of the cars in such train shall have their brakes used and operated by the engineer of the locomotive drawing such train; and all power-braked cars in such train which

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thereunder; but the air was disconnected between the cars and the engine, leaving the brakes of the engine and tender as the only means of stopping the train or checking its speed, thus constituting a clear violation of the act, since the requirement that a train shall be equipped with power brakes necessarily contemplates that they shall be maintained for use. See *United States v. Great Northern Ry. Co.*, 229 Fed. 927, 930.

The complaint alleges, as one ground of negligence, failure on the part of petitioner to make an air connection between the engine and cars, and to maintain and use the power brakes. In respect of that ground of negligence the trial court instructed the jury, in effect, that if the violation of the federal act resulted proximately or immediately in the injury complained of, the railroad company was liable. But the jury was also told that if respondent was guilty of contributory negligence she could not recover notwithstanding the negligence of petitioner. The trial court also instructed the jury in respect of the doctrine of the last clear chance—its view apparently being that, notwithstanding the contributory negligence of respondent, petitioner would be liable if, after the danger to respondent became apparent, it could have avoided the injury but for its antecedent failure to maintain and use an equipment of air brakes such as required by the federal act.

The appellate court, in sustaining the judgment of the trial court, held: (1) that the federal law violated by petitioner was enacted not only for the protection of railroad employes and passengers on railroad trains, but the public generally—that is to say, as applied to the present case, that the requirement of the federal Safety Appliance Act as to power controlled brakes and their use imposed a duty upon the railroad company in respect of travelers at railroad-highway crossings; and (2) that the instructions of the trial court in respect of the doctrine of the last clear chance correctly stated the law. — Ohio App. —

are associated together with said 50 per centum shall have their brakes so used and operated; and, to more fully carry into effect the objects of said chapter, the Interstate Commerce Commission may, from time to time, after full hearing, increase the minimum percentage of cars in any train required to be operated with power or train brakes which must have their brakes used and operated as aforesaid; and a failure to comply with any such requirement of the said Interstate Commerce Commission shall be subject to the like penalty as failure to comply with any requirement of this section.

These two rulings present the question here for consideration.

*First.* The contention of petitioner is the Safety Appliance Act was intended only for the protection of railroad employes and travelers upon the railroads, and has no application to travelers upon highways or of the public generally. The primary purpose in the mind of Congress was the protection of employes and passengers. So much is indicated by the title of the act to promote the safety of employes and passengers on "railroads" etc. And this is borne out by the history of the act. President Harrison in his first annual message called attention to the need of legislation for the protection of the lives and limbs of those engaged in the operation of freight lines of the country, and especially of the lives of brakemen, and expressed the view that Congress should require uniformity in the construction of railroads and the use of approved safety appliances.

But we are asked to hold that the title of the act, and this involves a question of construction. The title of an act and the history leading to its enactment are aids to statutory construction, are to be used to determine the purpose of resolving doubts as to the meaning of the act in case of ambiguity. *Patterson v. U. S.*, 169, 172; *Cornell v. Coyne*, 192 U. S. 172; *Williams*, 232 U. S. 78, 92. Compare *Russell v. U. S.*, 261 U. S. 514, 519, 522. But here the words of the act speak plainly and nothing in the history of the legislation requires, or suggests the necessity of extrinsic aids to determine their meaning. The protective operation of § 2 of the act requiring the use of power brakes was not meant to extend to persons other than those on the railroads. Compare *St. L. & San Fran. R. R. v. Conarty*, 243 U. S. 243; *Nashville R. R. Co. v. Layton*, 243 U. S. 243; *York Cent. R. R. Co.*, 255 U. S. 455; *Davis v. U. S.*, 243; *Philadelphia & R. Ry. Co. v. Eisenhuth*.

Section 2. It shall be unlawful for any common carrier by state commerce by railroad to haul or permit to be hauled on any line any car used in moving interstate traffic which is not equipped with coupling automatically by impact, and which can be uncoupled by the necessity of men going between the ends of the cars.

4 *Fairport, Painesville & Eastern R. R. Co. vs. Meredith.*

the installation and use of power brakes required by §§ 1 and 9 so obviously contribute to the safety of the traveler at crossings that it is hardly probable that Congress could have contemplated their inapplicability to that situation.

Section 9, *supra*, provides that when a train is operated with power or train brakes, not less than 50 per cent. (under regulation of the Interstate Commerce Commission now 85 per cent.) of the cars in such train shall have their brakes used and operated by the engineer of the locomotive drawing the train. That a train so equipped and operated can be brought to a stop much more quickly than by the use of hand brakes is, of course, perfectly clear; and it is reasonable to conclude that a result so readily perceivable lies within the purview of the requirement. The most important purpose of a brake upon any vehicle is to enable its operator to check its speed or stop it more quickly than would otherwise be possible. The old railway hand brake was principally for that purpose, but it was undesirable for two reasons—first, because in setting it the brakeman was exposed to danger, and second, and especially in the case of long heavy trains, it did not meet the necessity of stopping the train quickly in emergencies. In this second aspect, the common law duty of the railway company to use ordinary care to provide and keep in reasonably safe condition adequate brakes for the control of its trains was one owing, among others, to travelers in the situation which the respondent here occupied. Sections 1 and 9 of the Safety Appliance Act converts this qualified duty imposed by the common law into an absolute duty, from the violation of which there arises a liability for an injury resulting therefrom to any person falling within the terms and intent of the act. Compare *Louisville & Nashville R. R. Co. v. Layton*, *supra*, 620; *St. Louis & Iron Mountain Ry. v. Taylor*, 210 U. S. 281, 295. To confine the beneficial effect of these provisions to employees and passengers would be to impute to Congress an intention to ignore the equally important element which their enactment actually contributes to the safety of travelers at highway crossings. Since all of these three classes of persons are within the mischief at which the provisions are aimed, it is quite reasonable to interpret the statute imposing the duty as including all of them.

It fairly may be said that the nature of the duty imposed by a statute and the benefits resulting from its performance usually determine what persons are entitled to invoke its protection. In

*Fairport, Painesville & Eastern R. R.*

*Atchison, T. & S. F. R. Co. v. Reesman*, 60 railroad company failed to erect and maintain power brakes required by a state statute, in consequence of which a person got upon the track and derailed the train, and an employe upon the train who was injured was killed. Under the statute. In the opinion, delivered by the court (pp. 373-374), it is said:

“At any rate, it is clear that the fact that the persons were intended to be primarily protected by the statutory duty will not necessarily prevent them from being intended as primary beneficiaries, from which they are to recover for injuries caused by the violation of the command. It may well be said that, though the law is for the benefit of one class, it was also intended for the benefit of all who need such protection. . . . The purpose of laws, of this character, is not solely the protection of adjoining fields. It is also to secure safety to those who are on the track, and there should be no obstruction on the track to the most importance to those who are called upon to use the trains. Whether that obstruction be a log pile, a deer, or an animal straying on the track, the duty of the company, and those who are traveling thereon, is the same. The purpose of the federal Safety Appliance Act, as we already said, is to secure safety to those who are on a train, and those who are traveling thereon, is the same. The purpose of the business calls him to be on a train has a right to expect that the company, if it fails to comply with this statute, will be liable for the injury.”

See also *Hayes v. Michigan Central R. R. Co.*, 173 Fed. 240, and other authorities cited in the *Reesman* case.

In the light of what has now been said, it is clear that the duty imposed upon petitioner by the provisions of the act requiring power controlled brakes extends to and includes persons at highway-highway crossings.

*Second.* The holding of the court below that the last clear chance is challenged as being contrary to the authority of American authority;<sup>3</sup> but we are precluded from sustaining the contention because it does not present a question of federal law. The federal Safety Appliance Act, as we already said, is a statute which the court repeatedly has ruled, imposes absolute

<sup>3</sup>See, for example, *Illinois Cent. R. Co. v. Nelson*, 173 Fed. 240; *Atchison, T. & S. F. R. Co. v. Summers*, 173 Fed. 358; *Smith v. Atchison, T. & S. F. R. Co.*, 173 Fed. 734-735; *Hays v. Railway*, 70 Texas 602, 607. *Co. v. Lake Rapid Transit Co.*, 16 Utah 281, 292.

6 *Fairport, Painesville & Eastern R. R. Co. vs. Meredith.*

state railway carriers and thereby creates correlative rights in favor of such injured persons as come within its purview; but the right to enforce the liability which arises from the breach of duty is derived from the principles of the common law. The act does not affect the defense of contributory negligence, and, since the case comes here from a state court, the validity of that defense must be determined in accordance with applicable state law. *Moore v. C. & O. Ry. Co.*, 291 U. S. 205, 214 *et seq.*, and cases cited; *Gilvary v. Cuyahoga Valley Ry. Co.*, — U. S. —, April 2, 1934. And see *Schlemmer v. Buffalo, Rochester, &c. Ry.*, 205 U. S. 1, upon second appeal, 220 U. S. 590, 598. The same is true of the doctrine of the last clear chance, which likewise is not affected by the act. If doubt might otherwise exist in respect of the specific application of the cases cited to that doctrine, regarded independently, the doubt would vanish when consideration is given to the relation which it bears to the rule of contributory negligence, namely, that it amounts in effect to a qualification of that rule, *Atchison, T. & S. F. Ry. Co. v. Taylor*, 196 Fed. 878, 880, having the result of relieving the injured person from the consequences of his violation of it.

Nothing we have said is to be understood as indicating our acceptance, as a substantive principle, of the ruling of the court below in respect of the point. That question is left open for consideration and determination when, if ever, it shall be so presented as to admit of its being dealt with upon its merits.

*Judgment affirmed.*

A true copy.

Test:

*Clerk, Supreme Court, U. S.*

JOHN EDGAR HOOVER  
DIRECTOR

Division of Investigation

U. S. Department of Justice

Washington, D. C.

ydl-eg

June 6, 1934.

Mr. Tolson  
Mr. Clegg  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Harbo  
Mr. Hendon  
Mr. Lester  
Mr. Quinn  
Mr. Nease  
Mr. Pennington  
Mr. Starnes  
Mr. Tamm  
Mr. Egan

MEMORANDUM FOR THE DIRECTOR

For your information, I wish to advise that the Supreme Court rendered a decision in the cases of Lynch vs United States and Wilner vs United States on May 28, 1934 holding invalid Section 17 of the National Economy Act which provided that "all laws granting or pertaining to yearly renewable term insurance are hereby repealed" because it takes away from the insured the right to sue under the contract, in violation of provisions of the Fifth Amendment.

The full effect of this decision on the work of the Division in War Risk Insurance cases can not immediately be determined, but I have talked with Mr. Beardslee briefly and he tells me that this decision throws the gates open to over 20,000 persons for bringing suit on War Risk Insurance contracts. Mr. Beardslee is conferring today with officials of the Veterans Administration with a view to obtaining figures on cases affected by the decision and he will prepare an estimate so that the Division may be informed as to the amount of extra investigative work this will entail and he will forward same to you immediately.

If it is so desired, I will keep in touch with Mr. Beardslee and see that this estimate is in your hands at the earliest possible time.

Respectfully,

*[Signature]*  
Y. D. Lott, Jr.

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JUN 26 1934

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*Memorandum for Mr. Lott  
6/7/34 ydl*

Division of Investigation

U. S. Department of Justice

Washington, D. C.

YDL:EC

June 21, 1934

MEMORANDUM FOR MR. TAMM

With further reference to my memorandum of June 6, 1934, concerning the additional number of War Risk Insurance cases which the Division will be required to handle because of the United States Supreme Court decision in the case of Lynch versus United States which held the National Economy Act of March 20, 1933, invalid, I called upon Mr. H. H. Milks, Chief of the Insurance Claims Council of the Veterans Administration and discussed the effect of this decision with him. He stated that on March 20, 1933, there were 23,000 claims for permanent and total disability benefits under War Risk Insurance policies pending in the Veterans Administration. From past experience he estimated that from fifteen to eighteen per cent of these claims would be allowed. To state it differently, letters of disagreement will probably be sent out in from eighty-two to eighty-five per cent of the cases. As to the rapidity with which the Insurance Council can consider these claims, Mr. Milks stated that from 1,000 to 1,200 per month will be disposed of. However, he called attention to the Veterans Administration regulation which prohibits the Insurance Claims Council from taking any action on the cases affected by the Supreme Court decision until such time as the President by proper order directs the Claims Council to begin consideration of the claims. He expected that this would be done in the near future.

In order to obtain an estimate of the number of cases arising out of the 23,000 claims mentioned above which will actually end in suit, I called Colonel Arnold who is the Chief of the Field Division of the Veterans Administration. He said that if the courts hold that with the passing by Congress of the Act of March 20, 1933, operation of the Statute of Limitations was suspended until the Supreme Court held the Act unconstitutional, then he would say that between 8,000 and 10,000 suits can be expected. On the other hand, if the National Economy Act is held not to affect

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TAMM

Memo. for Mr. Tamm

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6/21/34

the running of the Statute, then he anticipates that less than 2,000 suits will be filed.

From the above it appears that whatever number of suits will actually be filed, they will not be filed all at once, but on the contrary, as letters of disagreement will emanate from the Veterans Administration at a rate of only 1,000 to 1,200 per month, the filing of the suits will be spread out over a long period.

Mr. Beardslee advised me by telephone that he had sent a letter to Mr. Stanley informing him of the necessity for more attorneys in the field to handle the large number of suits he expects to be filed throughout the country, of the necessity for more funds for traveling, the taking of depositions and other costs incidental to litigation, and that he feels that at least twenty-five more investigators should be assigned to this type of work.

If the information which was obtained from the Veterans Administration is accurate, it does not appear that the Division has any cause for changing the existing method of procedure in this type of cases at the present time or in the immediate future.

Respectfully,

  
J. D. Lott.

DEPARTMENT OF JUSTICE

WGB

WASHINGTON, D. C.

June 19, 1934

CIRCULAR NO. 2569

TO ALL UNITED STATES ATTORNEYS AND ATTORNEYS OF THIS BUREAU:

Re: Supreme Court Decision in  
the Lynch and Wilner Cases.

On June 4, 1934, the Supreme Court of the United States rendered an opinion in the cases of Margaret Shea/Lynch, Petitioner, v. United States, and Sam Wilner, Petitioner, v. United States, holding that the Act of March 20, 1933, c. 3, 48 Stat. 9 (commonly called the Economy Act), was unconstitutional insofar as it attempted to repeal all laws granting or pertaining to Yearly Renewable Term Insurance.

As a result of this decision it is expected that the Veterans' Administration will resume consideration of the twenty odd thousand War Risk Insurance claims pending before it, and that suits will be filed in the various federal district courts as rapidly as disagreements occur.

It is the contention of this Bureau that all claimants who secured denials before March 20, 1933, must have brought their actions within the time fixed by the Act of July 3, 1930, just as if the Economy Act had not been passed.

This view is supported by reason and the well established principle that,

"An unconstitutional act is not a law; it confers no rights; it imposes no duties; it affords no protection; it grants no office; it is, in legal contemplation, as inoperative as though it had never been passed."

Norton v. Shelby County (1886) 118 U. S. 425, 442; Hirsh v. Block (App. D. C. 1920) 267 Fed. 614, 618, reversed on another ground (1921) 256 U.S. 135; Chicago, Indianapolis & Louisville Rwy. Co. v. Hackett (1913) 228 U. S. 559, 566; Ex parte Siebold (1879) 100 U. S. 371, 376.

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Moreover, the courts have given unanimous recognition to the rule that a void act cannot repeal a valid existing statute and that the previous law remains in full force and operation as if the repeal had never been attempted. *Frost v. Corporation Commission of Oklahoma et al*, (1929) 278 U.S. 515, 526, 527; *American Wood Products Co. v. City of Minneapolis et al*, (C.C.A. 8th 1929) 35 F. (2d) 657, 659; *People v. Schraeberg*, (Ill. 1932) 179 N. E. 829, 830; *North Bend Stage Line, Inc. v. Department of Public Works et al*, (Wash. 1932) 16 P. (2d) 206, 210; and see *American Digest*, "Statutes", Key Numbers 63 and 168.

It would seem, furthermore, that those cases would be in point in which it has been held that provisions suspending the operation of statutes of limitation in favor of persons laboring under disabilities refer only to parties whose disabilities existed at the time their claim accrued and cannot be invoked by those whose disabilities subsequently arose. *DeArnaud v. United States* (1894) 151 U. S. 483, 496; *Bauserman v. Blunt* (1893) 147 U. S. 647, 657; *Harris v. McGovern* (1878) 99 U. S. 161, 167, and see *American Digest*, "Limitation of Actions", Key Number 76.

At least two courts have held explicitly that a statute of limitations continues to run against a party in spite of the existence of an unconstitutional law which apparently takes away his right to sue. *Bigelow v. Bowers*, (D.C. N. Y. 1933) 5 F. Sup. 346, 347; *Harris v. Gray*, (1873) 49 Ga. 585.

In order that all Government attorneys interested in War Risk Insurance law may be kept in close touch with new developments, you are urgently requested to notify this office immediately upon the filing of any new suits in your district or territory.

Very truly yours,

WILL G. BEARDSLEE

Director, Bureau of War Risk Litigation.



Mr. Tolson  
Mr. Belmont  
Mr. Mohr  
Mr. Parsons  
Mr. Rosen  
Mr. Tamm  
Mr. Trotter  
Mr. W.C. Sullivan  
Tele. Room  
Mr. Holloman  
Miss Gandy

CHICAGO DAILY NEWS

REDSTREAK Edition

Date FEB 23 1959

Page 4 Col. 1

# Bar Group Gets Report Blasting Supreme Court

## Decisions on Communists Before House of Delegates

A report charging that 24 U.S. Supreme Court decisions "weakened internal security and encouraged Communist activities," was presented Monday to the American Bar Association's House of Delegates here.

At the same time, the association's president was assuring newsmen that relationships between the association and Chief Justice Earl Warren, who resigned from the group, are "very friendly."

It had been reported that Warren dropped out of the association after 28 years because it had been critical of the court's handling of cases involving Communists.

The special report dealing with Communist tactics was moved up on the agenda of the business sessions of the association's midyear meeting in the Edgewater Beach hotel.

IT SAID: While members of this association view some of the decisions (of the U.S. Supreme Court) to be unsound and incorrect, they deem proposals for limiting its jurisdiction (the court) unwise and likely to create more problems than they will solve.

Delegates were to act on the report late Monday.

ROSS L. MALONE of Ros-

well, N.M., president of the ABA, said he had discussed Warren's withdrawal from the group with the chief justice.

"He assured me of his high regard for the association and of his intentions to continue to co-operate fully with it in the future as he always has in the past," Malone said.

Another touchy matter the body had tossed in its lap was a report urging Congress to adopt "remedial legislation" wherever "there are reasonable grounds to believe" that court decisions have weakened the security of the United States.

The report frowns on proposals to limit the jurisdiction of the U.S. Supreme Court.

But it "recognizes that sharp differences have been expressed as to the soundness of some of the recent decisions . . . affecting national and state security, with particular reference to activities of Communists."

COPIES OF an article titled "Let's Vote on Sundays!" from the Daily News supplement. This Week Magazine was distributed Monday to members of the House of Delegates.

The article appeared last Nov. 2.

MORE THAN 1,000 members of the ABA are in Chicago for the mid-year meetings.

Sunday, they heard Chief Justice Raymond P. Drymal-ski of Chicago's Municipal Court describe a major revision in the city's traffic court setup scheduled for next year.

One of the main features will be the establishment of a night traffic court.

In addition, he said it no longer will be possible for a repeater to avoid appearance before a judge simply by paying fines for moving violations at the Violations Bureau.

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# The Decline Of the Lawyer

By Max Lerner

The lawyers of America, in convention assembled, have declared their strong suspicion that the U. S. Supreme Court is soft on Communists, and their conviction that the way to keep it from further serious mischief is for Congress to rewrite the laws so that any fool—including the Supreme Court fools—can understand their intent.

Doubtless the committee chairman, Peter Campbell Brown, and the other framers of the American Bar Assn. resolutions will regard my summary as too crude and brass-knuckled. To be sure, I have not reprinted any of their nice-nellyisms, such as hailing the judges as "the ultimate guardians of the Bill of Rights and the protectors of our freedom." But these silken words are woven into a mask, and our business as thinkers is to strike through the mask.

I have struggled through the "whereases" and the "therefores" and the "be it resolved"—over a thousand tortured words of them—and I can only report that they add up to a slap in the face for the court.

\* \* \*

Chief Justice Warren, who resigned from the Bar Assn. last fall and has rebuffed all pleas to reconsider, knew the temper and outlook of these lawyers. I care much more for his commentary on them than for their commentary on him.

He might have fobbed them off with hypocrisies, but the same forthright quality that he has shown in his great civil liberties and civil rights decisions, he shows in this particular gesture.

There are some who feel that the resolutions might have been much worse. They cite two scores on which the lawyers pulled their punches—first, in disapproving any proposals to strip the Supreme Court of its jurisdiction over certain cases; second, in striking out a clause about "technicalities" which are "invoked against the protection of our nation." It would have been curious indeed if a profession which has grown rich on technicalities should dismiss the procedural protections of due process and the Bill of Rights as "technicalities" to be swept away in the urgency to punish hated men.

This may have been in Chief Justice Warren's mind when, after the lawyers assigned as counsel for the Communist spy, Rudolph Abel, had completed their appeal argument based on a procedural "technicality," he thanked them for their public service in undertaking a case "which normally would be offensive" to them. Trust Justice Warren not to miss the revealing gesture.

Tolson  
Belmont  
DeLoach  
McGuire  
Mohr  
Parsons  
Rosen  
Tamm  
Trotter  
W.C. Sullivan  
Tele. Room  
Holloman  
Gandy

*Barryman  
file*

The Washington Post and Times Herald  
The Washington Daily News  
The Evening Star  
New York Herald Tribune  
New York Journal-American  
New York Mirror  
New York Daily News  
New York Post 40  
The New York Times  
The Worker  
The New Leader  
The Wall Street Journal  
Date

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Obviously not all American lawyers have turned into traitors after dangerous thoughts. There seems to have been a sizable and even surprising minority at the Bar Assn. meeting that fought the resolutions.

But what has come over the rest of our American lawyers? Here is a profession which has played a great and creative role in American history. Almost half the signers of the Declaration of Independence, and more than half the members of the Constitutional convention, were lawyers. Jefferson was a self-trained lawyer, Andrew Jackson served a brief apprenticeship to the law, Abe Lincoln read law and rode circuit, Woodrow Wilson was a lawyer before he became a professor, and Franklin Roosevelt was one before he became a politician.

Even in colonial times—as Daniel Boorstin tells us in his new book, "The Americans: The Colonial Experience" (Random House)—lawyers were effective in the making of the new American society because most laymen knew law and most lawyers had not grown so specialized as to cease to be men. Politics and law were fused: lawyers had a sense of statecraft, and politicians had a feeling for logic and intellectual order.

\* \* \*

What has caused the decline of the American lawyer, as witness the spectacle of a conventionful of leaders of their profession who have been playing G-man in Chicago?

Partly, I think, the lawyers have identified themselves with the corporate managers from whom their lushest business and their biggest fees come. Partly also, and more recently, many lawyers have identified themselves with the prosecution phase of the law and have come to see themselves as stern inquisitors who are not to be swerved from the pursuit of politically-hated men. It is interesting that Mr. Brown, who headed the committee in Chicago, had served as counsel for one of the inquisitorial groups in Washington.

Thus while some lawyers have acquired a Wall Street mind, others have acquired a G-man mind, and some have combined the two. Is it heresy for me to suggest that neither of these mental frames will help the legal profession to fulfill its best role in our society?

\* \* \*

Obviously I am speaking only about some lawyers, not all. I have no way of telling how representative the group in Chicago was of the profession as a whole, or what the vote would have been if each member had a chance to vote by secret ballot, rather than to "stand up and be counted" in open convention as one truculent delegate urged. For him, evidently, the vote was not a canvass of conviction but a testing of patriotism.

One thing that has happened to the profession is that a liberal elite—perhaps even a civil liberties elite—has been separated from the profession as a whole, leaving a big gap between the best lawyers and judges and the general run of them.

Someone at the convention argued for the resolutions, on the ground that lawyers must continue to criticize the Supreme Court's decisions. By all means.

But such criticism must be hammered out by men who study the law, as well as practice it. The law does not grow greater or richer by the taking of a voice vote at a gathering which resembles an American Legion convention more than it does a scholar's study or a judge's chambers.

# THE MARCH OF TIME

DISTRIBUTORS CORPORATION

369 LEXINGTON AVENUE  
NEW YORK CITY

ADVERTISING-PUBLICITY DEPT.

April 10, 1937

Mr. S. J. Tracy,  
Inspector, Federal Bureau of Investigation,  
Washington, D. C.

Dear Mr. Tracy:

I want to bring to your attention the new issue of The March of Time, No. 9, Vol. III, in which one of the principal episodes is devoted to an instructive picturization of the public's interest in crime detection, a commonplace hobby which in instances has produced top-notch, practical results.

This episode, entitled "Amateur Sleuths," will be released nationally on April 16 together with two other equally interesting sequences--"The Supreme Court", and "Britain's Food Defenses"--brief descriptions of which are included in the attached synopsis.

I hope you will pass this synopsis on to others who you believe would like to see the new March of Time. If you would care to have a list of the theatres in your community which regularly show The March of Time, please write to me as I shall be most happy to send you one.

Very truly yours,

*Charles H. Findley*  
Charles H. Findley  
Publicity Director

CHF:JM  
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APR 13 1937

U.S. DEPT. OF JUSTICE  
JOLSON  
RES. DIV.  
FBI

Mr. Nathan  
Mr. Tolson  
Mr. Clegg  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Foxworth  
Mr. Glavin  
Mr. Harbo  
Mr. Joseph  
Mr. Lester  
Mr. Nichols  
Mr. Quinn  
Mr. Schilder  
Mr. Tamm  
Mr. Tracy  
Miss Gandy

### SYNOPSIS OF THE EPISODES

#### THE SUPREME COURT

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Two weeks after his second inaugural, President Roosevelt proposed to Congress and to the nation that he appoint six new Justices to the Supreme Court if the present Justices, over the age of 70, refuse to retire. Immediately a great controversy swept across the country. The biggest mail in history flooded the Senate's private postoffice, daily revealing in letters of protest and endorsement the interest of U. S. citizens in the President's proposal.

In the Senate, a once-solid Democratic majority is split. Loud in protest against the President's proposal are seasoned Democrats like Clark of Missouri, Glass of Virginia, Montana's Burton K. Wheeler. The public, remembering those decisions of the Supreme Court in the last two years that had scrapped fundamental New Deal reforms, follows with new interest the progress through the Federal Courts of a current momentous Constitutional case—the Wagner National Labor Relations bill.

Today's conflict between the Executive and the Judiciary is the sixth in all U. S. history and perhaps the most significant. In the Court there are but three Justices pleasing to New Deal liberals. Chief Justice Charles Evans Hughes is

puzzling to both liberals and conservatives. Those who agree with the President believe that the path of New Deal legislation can be cleared only by circumventing the die-hard conservatives among the balance of the Supreme Court's nine old members.

1937 may see the outcome of the struggle either by passage of the Roosevelt proposal, by compromise or by whole sale resignation. But whatever happens, the political history of the U. S. will feel its effects for years to come.

#### In this episode—*Newsworthy People*

President Franklin Delano Roosevelt  
Chief Justice Charles Evans Hughes  
Associate Justices: George Sutherland  
Pierce Butler  
Willis Van Devanter  
James Clark McReynolds  
Owen Josephus Roberts  
Benjamin Nathan Cardozo  
Harlan Fiske Stone  
Louis Dembitz Brandeis

Senator Robert F. Wagner  
of New York  
Senator Burton K. Wheeler  
of Montana  
Senator Bennett Champ Clark  
of Missouri  
Senator Carter Glass of Virginia  
Attorney-General  
Homer S. Cummings  
Solicitor-General Stanley Reed  
J. Warren Madden, Chairman of  
National Labor Relations Board

#### —*Newsworthy Places*

New Supreme Court Building  
Interior Supreme Court Chamber

Senate Postoffice  
President's office

#### AMATEUR SLEUTHS

To the 10 million U. S. citizens that each month avidly read hundreds of pulp-paper magazines and thousands of detective novels, the detective's job is a highly romanticized one they envy. Ambitious amateurs who fancy themselves as master-mind detectives find live thrills in the innovation in pulp magazines—real rogues' gallery pictures of actual men wanted by the police. Newest slant for amateur sleuths are the Photocrime and the Crimefile, combinations of clues assembled in professional manner, enabling crime addicts to match their wits against the craftiest of criminals.

In New Jersey a group of business and professional men decided a few years ago to do something with this hobby. Pooling the resources of their professions they developed the first private Crime Detection Laboratory in America. Engineers, dentists, doctors, designers, they become experts in

moulage, ballistics, fingerprint identification and other sciences of crime. Volunteering their services to the police without charge, they have assisted in the solving of more than 300 cases, have won the commendation of Chief G-Man John Edgar Hoover.

Honoring them, the University of Pennsylvania's famed criminologist, Professor Thorston Sellin says: "I hope that other communities will find within their borders trained professional men willing to give their services in the same manner and for the same cause that you have. If they do crime will become much more difficult."

#### In this episode—*Newsworthy People*

Chief G-Man John Edgar Hoover  
Individual members of the New  
Jersey Crime Detection Laboratory

Professor Thorston Sellin,  
University of Pennsylvania's  
famed criminologist

#### BRITAIN'S FOOD DEFENSES

Famed is England for her rich solid food—her roast beef and plum pudding. But nearly half of this food that England eats must be imported and without that half 45 million Britons would starve within three months. Only stoppage of this supply is war and as the clouds gather over Europe, against war all England is preparing. Launching a recruiting drive to rebuild her army to war strength, she discovers an appalling fact—one half of the applicants are rejected as unfit for service, ironically, for lack of proper food.

Despite the knowledge that food had been scarce for a decade in England's distressed areas, the nation is shocked by a report of dietary experts. It reveals that 22,500,000 people in the United Kingdom lack proper food.

Forced to do something, an embarrassed government ducks the malnutrition issue, encourages a campaign for physical fitness, but, champion of the underprivileged, the Archbishop of York warns that lack of food and lack of exercise is the fundamental problem.

The War Ministry decides to take immediate and practical action. It announces that henceforth every enlisted Britisher will get not three square meals a day, but four. Applicants too underfed to pass entrance tests may go to special reconditioning camps where, with body-building food for a basis, a program of physical training can build a fit and vigorous group of men, on which, in peace or in war, the future well-being of the Empire can depend.

#### In this episode—*Newsworthy People*

Sir Alfred Duff Cooper,  
Minister of Defense  
Sir Kingsley Wood,  
Minister of Health

Julian Huxley, famed biologist,  
Secretary of London's Zoological  
Society  
Archbishop of York, High Primate  
of the Church of England

#### —*Newsworthy Places*

Docks and wharfs of London

Health Camp

94-3-4-11-11

FEDERAL BUREAU OF INVESTIGATION

Room 5744 3-18 1937.

To: Director  
Mr. Nathan  
Mr. Clegg  
Mr. Tamm  
Mr. Quinn  
Mr. Glavin  
Miss Gandy  
Mr. Tracy  
Mr. Schilder  
Mr. Harbo  
Mr. Foxworth  
Mr. Donegan  
Mr. Renneberger  
Mr. Joseph  
Personnel Files Section  
Files Section  
Miss Sheaffer

See Me For Appropriate Action

Send File Note and Return

Please on our  
mailing list

Clyde Tolson

1406 S. West Ave.,  
Jackson, Mich.  
March 8, 1931

John Edgar Hoover, Director  
F.B.I.  
Washington,  
D.C.

Dear Mr. Hoover:

Thank you most sincerely for your letter of Feb 8, 1931 and for your enclosure of material regarding your department and its activity.

I have had this material already in the hands of several of my friends, one of the executives of our company has it now; so you see what I think of it.

I would like to have you send me the cost of the list you send to me, and at the same time send this same list of pamphlets sent to [redacted] Clarkville, Texas. I will be glad to send you the cost of these pamphlets because I will be using my copy and do not wish to send it to her.

May I comment here for the moment on how continuously cautious we hope you will be to keep politics out of your department. I take every opportunity to talk this point to my friends and place emphasis on results rather than patronage.

It is so surprising that your superior, Mr. Cummings, would show such lack of propriety at the moment as to his apparent lobbying for the packing of the Supreme Court and in his pointless and illogical endeavors regarding same. If the supporters of the additional Supreme Court members knew how the man in the barbor shop, on the street car, and the street corner is talking against this move, they would forget their 'ballyho' and get to work and with the same amount of energy directed to logical reasoning find the way to legislate effectively within the constitution. If these same supporters wanted to show their sincerity they would have suggested this court's additions distributed over say a ten year period; that would be statesmanship. No one doubts that more additions are needed in the lower courts, if logical members could be found. Logical persons free from politics are too busy with their personal affairs to take a job of doubtful returns. I think that careful thought on the statistics added to the ATT' General's letter to the President, with due considerations for the fact that the 1913 figures, are misleading on account of congestion and startling inefficiencies and the fact that his department's efficiency should have increased hand in hand with that exhibited in the direction and administration of modern science and industry should indicate that the personal is not as extremely short as Washington would indicate.

Relief is no doubt needed but popular opinion in many parts is that the Supreme Court is the wrong place to start. It is doubtful if the older members of the houses would be so interested in a law to eliminate

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them from service.

I might mention that while your department operatives make much more than, say myself in industry, they should make a lot more. Their salaries are not, in my estimation, commensurate with the responsibilities and exco of their work.

It is a disappointment to some of us who are making a more determined effort to find time from our daily work to study more carefully our government activities to find that two of our departments like F.B.I and R.F.C which really bring us some definite results and profits receive so little attention and aid from our legislators. I for one will bring this to the attention of some of our representatives and senators.

Please be assured that I greatly appreciate the time which you and your department took to make available the information referred to.

Thank you.

Yours truly

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94-4-595-1

March 18, 1937.

RECORDED

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INDEXED

Jackson, Michigan.

Dear [REDACTED]

Your letter of March 8, 1937, has been received and in compliance with your request I am sending copies of various publications dealing with the work and functions of the Federal Bureau of Investigation to [REDACTED] Clarksville, Texas. There is no charge for these publications.

In accordance with existing Departmental policies I am precluded from commenting upon that portion of your letter which deals with proposed legislation. However, please be assured of my deep appreciation for your commendation of the efforts of this Bureau in connection with the existing crime situation.

With best wishes and kind regards, I am

Sincerely yours,

MAR 18 1937

Handwritten notes and signatures at the bottom right of the page.

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# FEDERAL BUREAU OF INVESTIGATION

## FOIPA DELETED PAGE INFORMATION SHEET

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on the Subject Supreme Court, 7/25/88.
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# SUPREME COURT OF THE UNITED STATES.

No. 10.—OCTOBER TERM, 1942.

Mitchell Clifton Anderson, John Edward Simonds, Earl Hubbard, Felton Moore Woodward, Marion Luther Ellis, Robert Lee Balley, John David Queen, Robert Lee Rhodes, Petitioners,

vs.

The United States of America.

On Writ of Certiorari to the United States Circuit Court of Appeals for the Sixth Circuit.

[March 1, 1943.]

Mr. Justice FRANKFURTER delivered the opinion of the Court.

The petitioners were convicted, in the District Court for the Eastern District of Tennessee, of conspiring to damage property owned by the Tennessee Valley Authority, a corporation in which the United States is a stockholder, in violation of §§ 35(C) and 37 of the Criminal Code as amended (18 U. S. C. §§ 82, 88). The Circuit Court of Appeals for the Sixth Circuit affirmed the convictions, 124 F. 2d 58, and we brought the case here because it presented serious questions in the administration of federal criminal justice, 316 U. S. 651. The questions are similar to those decided this day in No. 25, *McNabb v. United States*. The two cases were argued at the same time and, as will appear from a short summary of a long record, are governed by the same considerations.<sup>1</sup>

In July 1939, the International Union of Mine, Mill and Smelter Workers struck against the Tennessee Copper Company's mines

<sup>1</sup> As in the *McNabb* case, there are no specific findings here as to the circumstances in which the incriminating statements in controversy were admitted against the petitioners. When these statements (excepting the confessions of three petitioners) were offered in evidence, the petitioners objected, and the trial court held a hearing in the absence of the jury to determine whether the statements were "voluntary". At the conclusion of this preliminary examination, the court overruled objections to the admissibility of these statements. The jury was recalled and the same testimony was repeated. The evidence relating to the confessions of three of the petitioners was, by stipulation, heard only once and in the presence of the jury. Referring to all this evidence as "certain parts of the proof", the judge thus charged

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at Copperhill, Polk County, Tennessee. The strike was followed by a shut-down, but the mines were reopened in August after the sheriff brought in a number of special deputies who were in the company's pay. It was one of those obdurate mining strikes, and it continued into April of 1940, when the violence which gave rise to this prosecution occurred. On April 1st the company's operations were interrupted by the dynamiting of two power lines, owned by the TVA, from which the company obtained the power necessary for its activities. On April 14th two steel towers were dynamited. Two days later two special agents of the Federal Bureau of Investigation arrived in Copperhill to investigate the explosions. On April 24th two more power lines were blown down.

Thereupon, on the same day, the sheriff on his own initiative began to take into custody strikers, including the eight petitioners, whom he suspected of participation in the dynamiting. These arrests were made without warrant. With commendable candor in regard to this and other misconduct of officers of the law, the Government does not defend the legality of the arrests.<sup>2</sup> The men were not taken before any magistrate or other committing officer, as required by Tennessee law. Michie's Code (1938) § 11515. Instead they were taken to the company-owned Y. M. C. A. building in Copperhill, which was being used by the sheriff and his special deputies as their headquarters. On April 24th and 25th six more special agents of the Federal Bureau of Investigation arrived in Copperhill to assist in the investigation.

While the petitioners, with at least thirteen others, were thus held in custody at the Y. M. C. A. by the state officers, they were questioned by the federal agents intermittently over a period of six days during which they saw neither friends, relatives, nor counsel. Incriminating statements from six of the petitioners were the fruit of this interrogation. To determine whether these state-

the jury regarding the admission of these incriminating statements: "There has been allowed for your consideration certain statements, confessions, or admissions alleged to have been made by some of the defendants. It is primarily for the Court to determine whether or not such statements are admissible for your consideration but it is wholly for you to determine how much weight or credit you will give to these statements." We shall assume as facts, therefore, only the testimony of Government witnesses and so much of the petitioners' evidence as is uncontradicted.

<sup>2</sup> Under Tennessee law an officer may arrest without a warrant when a felony has in fact been committed, and he has reasonable grounds for believing that the person arrested has committed it. Michie's Code (1938) § 11536. But willful destruction of power lines is only a misdemeanor under state law. *Id.*, § 10863(8).

which came before the jury as an organic tissue of proof can be severed and given distributive significance by holding that they had a major share in the conviction of some of the petitioners and none at all as to the others. Since it was error to admit these confessions, we see no escape from the conclusion that the convictions of all the petitioners must be set aside.

*Reversed.*

Mr. Justice JACKSON and Mr. Justice RUTLEDGE took no part in the consideration or decision of this case.

Mr. Justice REED dissents.

ments were properly admitted particularize the circumstances made.

*Simonds.* Simonds was arrested noon of Wednesday, April 24th, C. A. After spending the night tioned by one of the federal agents morning at the Y. M. C. A. two o'clock in the afternoon by for about two hours; at seven o'clock questioned by two agents for morning he was questioned for day he was questioned at three afternoon and evening, each period. He was again questioned on Sunday by two agents, one of whom said as follows: "We went over the evidence out the discrepancies in his story developed on investigation, which came out of a clear sky he said 'well, One of the agents thereupon told him."

*Hubbard.* Hubbard was arrested day evening, April 24th, and taken spent the night in the county jail. Agents at the Y. M. C. A. on Thursday hours. Two of the agents questioned about two hours. At two o'clock tioned for about forty-five minutes tioned for another hour and a half. During two agents questioned him questioned intermittently all day him for periods of fifteen minutes morning and afternoon. Another agent in the morning. A third agent hours sometime during the day. about twenty minutes at six o'clock questioned on Sunday, but he was of Simonds by the federal office. Simonds admit his guilt, Hubbard said.

*Woodward.* Woodward was arrested noon, April 24th, by two deputy

Y. M. C. A. and then to the county jail. He was questioned by four federal officers for about two hours Thursday afternoon, and questioned again for another two hours that night. The officers questioned him for about fifteen minutes on Saturday. On Sunday he was brought into the room where Simonds and Hubbard were, and upon being confronted with their confessions, also confessed. On Monday the officers spent about five hours, from 11 a. m. until 2 p. m. and from about 3:30 until 7 or 7:30 p. m., questioning him in order to reduce his confession to writing. The manner of Woodward in giving his statement was thus described by the agent who questioned him: "He had considerable difficulty in recalling the details, he said his mind was not exactly clear on all of it, it took a good while in order to get the details of it, of how it happened, everything in the chronological order of events, and he also complained on occasions that his mind was befuddled in making the statement, upon relating about what he had done, and that is the reason it took so long to do it. It took the morning and the greater part of the afternoon."

**Rhodes.** Rhodes was arrested Sunday night, April 28th, and spent that night in the jail, sharing a cell with Woodward, Hubbard, Simonds, and Queen. He was questioned for about two hours by two agents on Monday morning, and then confessed.

**Queen.** Queen was arrested by two deputies on Sunday afternoon, April 28th, and was taken to the Y. M. C. A. After spending the night in jail, he was questioned for about an hour the following night by three agents. Upon being confronted with the confessions of the others, he admitted his guilt.

**Ballew.** Ballew was arrested by three deputies on Tuesday afternoon, April 30th, and taken to the Y. M. C. A. He was questioned there for about an hour by two federal officers. After spending the night in jail, he confessed the following morning.

The question for decision is whether these confessions—repudiated when those who made them took the witness stand at the trial—were properly admitted in evidence against all the petitioners, including Anderson and Ellis who did not confess. In the *McNabb* case we have held, 317 U. S. —, that incriminating statements obtained under the circumstances set forth in that opinion cannot be made the basis of convictions in the federal

courts. The considerations which lead to this result in this case. The detention of the petitioners, as the Government concedes, in violation of the law which provides that "No person can be held in custody for any criminal matter, until examined by a judge or some magistrate." Michie's Code, § 10,000, of Tennessee exact scrupulous observance by its law officers. See *Polk v. State*, 162 U. S. 222; *Morris v. National Surety Co.*, 162 U. S. 222.

Unaided by relatives, friends, or counsel, and lawfully held, some for days, and some for weeks, in the hostile atmosphere of a small town. The men were not arrested until April 30th, and only then were they taken to the States Commissioner, except for Ballew who was taken until May 2nd or 3rd. There was a delay of several days before the federal officers and the sheriff of the county were made aware of the abuses revealed by this record. The fact that the federal officers themselves were not present at the conduct does not affect the admission of the confessions if they secured improperly through coercion. See *Gambino v. United States*, 275 U. S. 218; *United States*, 273 U. S. 28, 33-34.

The Government urges that, even if the confessions are to be inadmissible, only the convictions of those who confessed should be reversed. This is not the case, especially on these confessions and the confessions of Freed Long, whose credibility was destroyed by the incriminating statement of each of the others, including those who did not confess. The trial court devised a procedure under which the confessions were introduced without mention of the names of the persons implicated. But their names were used in the cross-examination of the confessions, while the trial judge appeared to be using them to be used against the persons who made the confessions. The jury to no such restricted use. The trial judge, on the contrary, from what the trial judge said, was entitled to assume that in ascertaining the truth of each defendant they could consider the confessions. There is no reason to believe

# HIGH COURT WEIGHS FIRST TREASON CASE

Intent of Framers of Constitution Described in Arguments  
Appealing Cramer Conviction

SUIT TURNS ON 'OVERT ACT'

Defense Counsel Says Meeting  
With Nazi Saboteurs Was  
Not Actually Traitorous

By JAY WALZ

Special to THE NEW YORK TIMES

WASHINGTON, Nov. 6.—The Supreme Court, taking up the first treason case in its history, heard arguments today that framers of the Constitution deliberately made convictions of alleged traitors extremely difficult in order to protect citizens of the new Republic from false charges and perjury.

This was done, it was pointed out by Harlan R. Medina, counsel for Anthony Cramer who is appealing his conviction in lower courts of giving aid and comfort to two of the Nazi saboteurs who arrived by submarine in 1942, by limiting the meaning of the crime to acts in which aid and comfort was given to the enemy.

The founders of our Government, he declared, rejected the historic English view that mere attempts at helping the enemy was treason. He argued that his client should not have been convicted of treason since he never actually committed the treasonous act of giving aid and comfort to the enemy.

Charles Fahy, Solicitor General, in supporting the Government's case against Cramer, asserted that the writers of the Constitution had narrowed the meaning of treason, but he held that acts which might seem innocent in themselves might be proved to be an integral part of a treasonous act. He held that "the overt acts," on which Cramer was successfully prosecuted in two lower courts in New York, were deeds furthering Cramer's intent to help the enemy.

### "Overt Acts" Are Considered

Two of these "overt acts" had to do with meetings between Cramer and two of the Nazi saboteurs who had been landed from a submarine near Jacksonville, Fla., and were executed following a military trial in Washington. Cramer was charged with meeting Werner Thiel and Edward John Kerling, the saboteurs, in June, 1942, in two New York restaurants, the Twin Oaks Inn on Lexington Avenue and Thompson's Cafeteria on Forty-second Street between Lexington and Vanderbilt Avenues.

Mr. Medina argued that the Government failed to show what transpired at these meetings and that the occasion could not constitute "an overt act" of treason. The testimony of the witnesses, he said, did not disclose the subject of conversation between Cramer and the Nazis and therefore it was not proved that actual aid and comfort to the enemy had been given.

Mr. Fahy argued that further testimony offered in Cramer's trial proved the traitorous design of the meetings and that they had been adequately shown to be "overt acts" of treason.

### Issue of 2 Witnesses Is Raised

This led to a lively discussion of the constitutional requirement that two witnesses must testify to "the same overt act." Mr. Medina held that the Government had failed to produce the same two witnesses for each meeting, covered by the alleged "overt act." Mr. Fahy, insisting once more that "the overt act" must be considered as only a part of the act of treason, maintained it was not necessary for the same witness to bear testimony for all the parts.

The Solicitor General emphasized that only "the overt act" must be seen by two witnesses and whether it constituted an act of treason might be proved by the testimony of other witnesses.

This prompted a question from Justice Felix Frankfurter whether such an interpretation of the latter might make it possible for a perjured witness to defeat the constitutional safeguard intended by the two-witness provision.

Mr. Tolson

Mr. E. A. Tamm

Mr. Clegg

Mr. Coffey

Mr. Glavin

Mr. Ladd

Mr. Nichols

Mr. Rosen

Mr. Tracy

Mr. Carson

Mr. Egan

Mr. Hendon

Mr. Pennington

Mr. Quinn Tamm

Mr. Nease

Miss Gandy

Arguments took frequent recourse to English law dating from 1351 when the first English criminal statute, the Statute of Treason, was enacted. Mr. Medina declared that the English in the course of the history had tended to stretch the literal meaning of their law to make an attempt at treason a crime as well as the actual deed of treason.

### Protective Device Is Cited

This idea, he said, had been "abhorrent" to the founders of the country and they had gone to great pains to protect the citizenry from promiscuous charges of treason.

Another "overt act" charged against Cramer had to do with false testimony which he gave to FBI agents. Mr. Medina held that this misinformation, which Cramer later admitted was false, was not treasonous, although it might have left the defendant open to other charges. Cramer, in giving false information about himself and the German agents, had not "given aid and comfort to the enemy," Mr. Medina declared, since the FBI men had already obtained the facts and were not fooled by the misstatements.

While the maximum penalty for treason is death, Cramer was sentenced to forty-five years and a \$10,000 fine.

Following oral arguments, Chief Justice Harlan F. Stone held the case open to give Cramer's counsel the opportunity to file a reply to the Government's reargument. Mr. Medina said that he planned to have this done within a week.

This is a clipping from  
page 29 of the  
New York Times for

Nov. 7, 1944

Clipped at the Seat of  
Government.

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# Supreme Court 5 To 4, Upsets Conviction Of Cramer, Naturalized German, for Treason

By the Associated Press

The treason conviction of Anthony Cramer, naturalized German, who associated with Nazi saboteurs landed here by submarine, was overturned yesterday by the Supreme Court on the ground that proof of overt, treasonable conduct was lacking.

The decision was 5 to 4, with Justice Douglas reading a vigorous 10,000-word dissent which declared the majority's interpretation of the Constitution makes "neither good sense nor good law." He said it "makes justice truly blind."

Justice Jackson delivered the 15,000-word majority opinion in the case, the first treason conviction ever considered by the high tribunal. He said the constitutional safeguards were written by founding fathers who felt duty bound to guard against injustice even to their enemies.

Cramer, New York City boiler worker, drew a 45-year sentence on the charge that he aided two of eight spies who came ashore in 1942. All eight were caught. Six were executed and two imprisoned.

Cramer, who served with the German army in 1918 and came to this country in 1925, was naturalized in 1936. He had known one of the saboteurs, Werner Thiel, while Thiel lived in this country, and the spy looked him up. They met twice, once when the second saboteur, Edward Kerling, was present. Thiel turned over to Cramer his money belt with \$3600 to keep for him.

Under the Constitution, conviction of treason requires two wit-

nesses testifying to the same overt act, or a confession in court. The Government charged that each of the two meetings, at which the men drank and talked long and earnestly, constituted an overt act. "No Two-Witness Proof"

But the majority opinion said: "There is no two-witness proof of what they said nor in what language they conversed."

"There is no showing that Cramer gave them any information whatever of value. . . . No effort at secrecy is shown, for they met in public places. . . . Cramer furnished them no shelter. . . . There is no evidence that he gave them encouragement or counsel."

The whole purpose of the constitutional provision, the court said, is to make sure that treason convictions shall rest on direct proof of two witnesses "and not on even a little imagination."

"And without the use of some imagination it is difficult to perceive any advantage which this meeting afforded to Thiel and Kerling."

Jackson was joined by Justices Frankfurter, Roberts, Rutledge and Murphy in the majority opinion.

Douglas, with Chief Justice Stone and Justices Black and Reed concurring, said that Cramer was shown "consciously and voluntarily" to have assisted the enemy propaganda program and "his traitorous intent was then and there sufficiently proved."

Douglas asserted that the majority opinion "is written on a hypothetical state of facts, not on the facts presented by the record."

Conferences with saboteurs here on a mission for the enemy, Douglas continued, "may be wholly adequate as overt acts under the treason clause. They were proved by two witnesses as required by the Constitution."

The majority opinion conceded that "it is not difficult to find grounds upon which to quarrel with this constitutional provision."

"Certainly the treason rule, whether wisely or not, is severely restrictive. . . ."

But, concluding, Jackson said: "The innovations made by the forefathers in the law of treason were conceived in a faith such as Paine put in the maxim that: 'He that would make his own liberty secure must guard even his enemy from oppression; for if he violates his duty he establishes a precedent that will reach himself.'"

"We still put trust in it." In another decision yesterday the court declined to back down on a decision to review the Georgia mill rate case. It refused a plea by 20 defendant railroads for a hearing of its 5 to 4 ruling that Georgia may proceed with its suit charging discrimination against the south.

It upheld the National Labor Relations Board in ruling that a company could not prohibit employees from soliciting union membership on its premises during nonworking time, or prevent wearing of union buttons in a plant not yet unionized.

Mr. E. A. Tamm  
Mr. Chief Justice  
Mr. Coffey  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Mr. Nease  
Miss Gandy

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file 8/13

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WASHINGTON POST  
Page



EX-113

# FEDERAL BUREAU OF INVESTIGATION

Form No. 1

THIS CASE ORIGINATED AT **WASHINGTON, D. C.**

100-8878

REPORT MADE AT <b>WASHINGTON, D. C.</b>	DATE WHEN MADE <b>6-20-45</b>	REPORT MADE BY <b>6-16-19, 19-45</b>
TITLE <b>FOREIGN INSPIRED AGITATION AMONG THE AMERICAN NEGROES IN THE WASHINGTON FIELD DIVISION</b>		CHARACTER OF CASE <b>INTERNAL SECURITY</b>

**SYNOPSIS OF FACTS:**

Current developments set forth regarding foreign inspired agitation among American Negroes in the Washington Field Division.

CLASSIFIED BY: *7/28/87*  
DECLASSIFY ON: *SP1/AG/elt*

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED EXCEPT WHERE SHOWN OTHERWISE

**REFERENCE:**

Bureau File 100-13554  
Report of Special Agent

dated May 19, 1945, at Washington, D. C.

**DETAILS:**

AT WASHINGTON, D. C.

This report summarizes current developments in regard to foreign inspired agitation among American Negroes in the Washington Field Division for the period from May 20, 1945, to June 20, 1945.

Supreme Court not mention

AGITATION BY ORGANIZATIONS

COMMUNIST POLITICAL ASSOCIATION

On this page

APPROVED AND FORWARDED: <i>[Signature]</i>	SPECIAL AGENT IN CHARGE	DO NOT WRITE IN THESE SPACES
COPIES OF THIS REPORT 5 - Bureau 1 - ONI, PRNC 1 - G-2, MDW 2 - Washington Field		100-135-53-218 8 JUN 1945 <b>CONFIDENTIAL</b>
50 DEC 29 1945		RECORDED   RETURN TO INDEXING

~~CONFIDENTIAL~~Conferences

According to an article in the Washington Afro-American on May 26, 1945, the 82nd annual session of the Washington Methodist Conference was held during the previous week at the Ames Church in Washington, D. C. At that conference, a resolution was adopted which requested that Sibley Hospital in Washington abandon its policy of racial discrimination against patients. This resolution was adopted following the report of a conference committee on the incident which occurred on December 22, 1944, when a young colored mother was refused admittance to the hospital, and had given birth to a baby on the sidewalk within one-half a block of the hospital.

Consideration was given to the appointment of a committee to investigate treatment of colored people in all Methodist hospitals, including Union Memorial Hospital in Baltimore, where the staff does not accept colored bed patients.

CHARLEY CHEROKEE reported in the Chicago "Defender" on June 9, 1945, that the National Council of Negro Democrats gathered in the District of Columbia on June 8 and 9, 1945, that the members had for consideration a memorandum which they took up before the election in 1944, in which they asked for various things but had not received very many of them. Moreover, the Council was considering an inquiry to Representative DAWSON of Illinois to ask him why he had not taken a more active position in party leadership.

Courts

An editorial appeared in the Washington "Tribune" on June 2, 1945, entitled "Supreme Court Blunder," which stated in part as follows:

"The United States Supreme Court struck a blow at democracy by refusing to review the case of Mrs. CLARA T. MAYES, 2313 First Street, N. W., who is seeking through the highest court permission to remain in her first street home, which she purchased last year. Counsel for Mrs. MAYES are planning on seeking a re-hearing before the highest tribunal. If that fails, Mrs. MAYES would have to move from and sell her home solely because she is a member of the negro race.

"'Equal Justice Under Law' which is inscribed on the Supreme

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b7D-  
does  
not  
pertain  
to the  
Supreme  
Court

Court will never be rendered until the minds of the men who pre-  
side in its chambers have been lifted above the mire and hate of  
racial bigotry."

~~CONFIDENTIAL~~

It was reported in the Chicago "Defender" on June 9, 1945, that on that date the Supreme Court upheld the right of the states to make deliberate token placement of negroes on jury panels and remain within the law. In a six to three decision the highest court refused to set aside the murder conviction of L. C. AIKENS, Dallas negro, on a plea that only one negro was permitted to serve on the grand jury which indicted him. AIKENS contended that this would deprive him of his constitutional rights.

MARJORIE MCKENZIE wrote an article in the Pittsburgh "Courier" on June 9, 1945, in which, in referring to the MAYES case she stated in part as follows:

"A disgraceful chapter was added to the bad record which the Supreme Court has been piling up for itself of late by its refusal last week to review the District of Columbia Court of Appeals decision upholding a racial covenant. For almost thirty years negro lawyers have been fighting the injustice of the restricted covenant, and as far as the historical and social development of the problem is concerned never was orderly democratic progress as ready for favorable and final judicial determination as now."

MCKENZIE pointed out that the Supreme Court did not risk in the MAYES case a written opinion but that the District Court of Appeals had dared to discuss the social aspects of housing restrictions based on race. This opinion was rendered by Chief Justice GRONER of the Appeals Court, and MCKENZIE concluded as follows in commenting on GRONER'S decision:

"The highly tentative feeling the Chief Justice has concerning the ultimate ability of the races to live together in peace is a dangerous Fascist explanation for one with so great an obligation to the Constitution of the United States. It demonstrates how stern a battle still lies ahead for negro leadership."

#### Government Agencies

It was reported by CHARLEY CHEROKEE in the Chicago "Defender" on May 26, 1945, that UNRRA had changed its former attitude and was frankly looking for negro nurses for service overseas; and that European countries had all stated that they would be delighted to have negro nurses or any other kind. MABLE STAUFERS, head of the negro nurses, told UNRRA that negro nurses could do a more effective job taking care of the situation here at home.

VENICE T. SPRAGGS wrote an article in the Chicago "Defender" on

~~CONFIDENTIAL~~

# FEDERAL BUREAU OF INVESTIGATION

Form No. 1

THIS CASE ORIGINATED AT **NEW YORK**

FILE NO. **100-1166**

REPORT MADE AT <b>NEW YORK</b>	DATE WHEN MADE <b>2/10/49</b>	PERIOD FOR WHICH MADE <b>12/6-8, 15, 16, 21-23/48</b>	REPORT MADE BY <b>b7c</b>
TITLE <b>CLAISSVE INC.; CLITHULMLN COOPERATIVE PUBLISHING SOCIETY, INC. INTERNAL SECURITY - C</b>			<b>CONFIDENTIAL</b>

## SYNOPSIS OF FACTS:

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belong into  
the synopsis  
category*

APPROPRIATE AGENCIES  
AND FIELD OFFICES  
ADVISED BY ROUTING  
SLIP(S) OF **CLAISSVE**  
DATE **2/13/49**

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(6) Bureau 1 <b>[REDACTED]</b> DIO, 3 N. E. 1 <b>[REDACTED]</b> G-2, 1st Army 1 <b>[REDACTED]</b> 2nd OSI District 3 New York <b>[REDACTED]</b>	<b>CONFIDENTIAL</b>	

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NY100-1166

~~CONFIDENTIAL~~

"October 22

"The murder of George Polk in Greece is supposed to have been committed by Communists. This is untrue. The monarchist Facists killed him and are just trying to put the blame on the Communists.

"October 26

"(Article by A. Bimba)

"The Supreme Court is supposed to be unbiased. But this is not so. We recall the difficulty President Roosevelt had with the Hoover-spirited Supreme Court, each time a New Deal measure came before it. The Supreme Court shows itself again to be on the side of the reactionaries. It has refused to allow Wallace's name to appear on the Illinois ballot.

"October 28

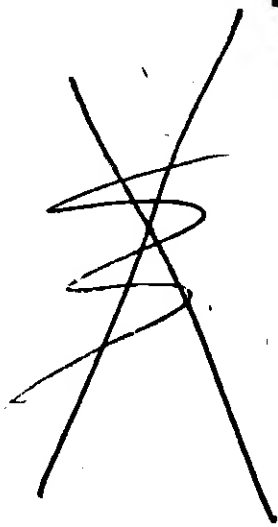
"IMPORTANT CONFERENCE

"On December 11 and 12 the American Committee for the Protection of the Foreign Born will have its 15 conference in Chicago. Among the important matters it will discuss is that of the 60 non-citizens who have been arrested and are being held for deportation for belonging to progressive organizations. Delegates for this conference should be chosen early."

~~CONFIDENTIAL~~

Index & File

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## Two Negroes Heard in High Court On 'Job Bias' in Rail Union Pact

By LOUIS STARK

Special to THE NEW YORK TIMES.

19

WASHINGTON, Nov. 14.—Tunstall and Bester William Steele, Negro locomotive firemen on two southern railroads, appeared through counsel before the Supreme Court today and argued that, while the Brotherhood of Locomotive Firemen and Engineers represented all the firemen on the two systems as exclusive bargaining agents, it barred Negroes and even made agreements with the carriers that resulted in demotion and unemployment for Negro firemen.

Supporting this plea, the Federal Government, through Charles Fahy, Solicitor General, and Robert L. Stern, special assistant to the Attorney General and the National Labor Relations Board, intervened as "friends of the court." In a joint brief, Mr. Fahy and Mr. Stern argued that, since the union excluded Negroes from membership, it was "obviously not acting in good faith as the representative of the entire craft."

The two firemen requested a declaratory judgment that the union represent all employees fairly, that an injunction be issued against enforcement of the union agreement with the carriers and that petitioners be restored to their positions.

Attorneys for the brotherhood and for the two roads, the Louisville & Nashville and the Norfolk Southern, asserted that the Federal Court had no jurisdiction in the case, that the proper remedy was before the National Mediation Board or the adjustment board created under the Railway Labor Act and that, in the Tunstall action, the union had not been properly served.

Charles H. Houston, attorney for the two firemen, maintained that under the principle of majority rule the majority could not use the Government to exploit the minority.

However, he said, the union, acting for the entire class or craft of firemen under the provisions of the Railway Labor Act, had, on Feb. 28, 1941, made an agreement with a group of Southern roads that not more than 50 per cent of the firemen in any seniority district should be Negroes.

Named as "non-promotable" and this meant that the places of the Negro firemen, despite long seniority, would be taken by white firemen of lesser seniority.

According to Mr. Houston, if a Negro fireman tried to bring a case of discrimination before the adjustment board he would have to appear before a body composed partly of employers and partly of unions which bar Negroes.

Therefore, he told the court, unless the firemen could go to the courts for relief they had been placed in "economic servitude" by Congress, which passed the Railway Labor Act.

The justices expressed a lively interest in the case and asked the attorneys many questions.

In reply to one question, Mr. Houston said that the issue was broader than race and that if the union could bar Negroes today it could "bar Catholics, Jews and six feet men tomorrow."

Harold O. Heiss, counsel for the brotherhood, asserted that Congress did not legislate on the relation of employees and their representatives under the Railway Labor Act and, therefore, the courts could not so legislate.

He declared that employees adversely affected had recourse to the National Mediation Board and the adjustment board as well as the courts.

"Can promotable men be black?" asked Justice Frankfurter.

"Not on the railroads of the United States," replied Mr. Heiss. "That is the policy of the roads. We have nothing to do with it."

"Then the idea of the non-promotable men is based on races?" asked Justice Murphy.

"That's railroad policy," the brotherhood attorney answered.

He said that hundreds of "seniority" suits are being adjudicated in the State courts and that the only difference between these and the Tunstall case was that "the petitioner comes here and says he's black."

James G. Martin, counsel for the Norfolk & Southern, disagreeing with Mr. Heiss, expressing "serious doubts" about State jurisdiction in the Tunstall case, but argued also that neither was there any Federal issue involved.

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FILE

This is a clipping from  
page 19 of the  
New York Times for

Nov. 15, 1944

Clipped at the Seat of  
Government,



More Bans in Congress (wash h 11/23/43)

# States' Union Restrictive Laws to Be Fought in Highest Court

By FRED W. PERKINS

Activity in union-restrictive legislation is sure this winter on Capitol Hill, even tho there is no certainty that Congress will follow thru on broad hints from the War Labor Board that further strike preventatives may become necessary.

Across the plaza from the Capitol is the marble home of the Supreme Court, and in that distinguished edifice will be staged one or more legal battles to knock out, on the ground of violation of the Federal Constitution, the union-regulatory laws recently placed on the books of Colorado, Kansas, Texas, Alabama, Florida, North Dakota and Idaho.

First action before the Supreme Court is expected to be a constitutional test of a Texas law under which R. J. Thomas, president of the United Automobile Workers (CIO), succeeded in having himself arrested thru challenging in a public speech that state's requirement of a license for solicitors of union memberships. An appeal from the Texas Supreme Court is now being perfected by Lee Pressman and Eugene C. Cullen, general counsel and assistant general counsel respectively of the CIO, and is to be filed within 10 days.

## REPLY ON RECENT RULING

The CIO lawyers, according to Mr. Pressman, will base an important part of their case on the Supreme Court's refusal on Oct. 18 to review a lower court decision which had held that the National Labor Relations Act does not forbid an employer from using the constitutional right of free speech in giving his employees his views on whether they should vote for union representation.

The free speech issue, Mr. Pressman said, is also the basis of the Thomas case in Texas. The rule must work both ways, he asserted.

Litigation of the same sort is on also in Colorado, where some of the state law restricting union activity has been declared unconstitutional by a lower state court, and the question is now on appeal to the state Supreme Court. This case, like those involving all other state statutes which unionists assert are discriminatory against them, is thought likely to come to Washington before it is finally settled, unless the Supreme Court issues a blanket decision to settle the question on a nation-wide basis.

## TO CARRY ON FIGHT

Union leaders are preparing to combat threatened attempts at anti-union legislation in other states where legislatures meet this winter. Mr. Pressman said that "the organization that sponsored these bills is not confining itself to these even states." He charged that the state laws were the result of a general campaign by the "Christian Americans," which he said was directed by Sen. Lee O'Daniel (D., Tex.), with "plenty of funds obtained from the National Association of Manufacturers and other organizations of that kind."

The Christian Americans, said Mr. Pressman, "is just a name for the same group of organizations and people that have been fighting us down thru the years. They have discovered in a state act the means of overcoming the united strength we can present against that kind of legislation before Congress. We are not so strong in some of the particular states, where they catch us napping."

## Award for Missing Airman



—News-Appeal  
Gen. Uzal Ent, right, is shown as he presented the Congressional Medal of Honor to the family of Maj. Jack L. Jerstad, missing in action since he took part in the famous raid over Romania's Ploesti oil fields last summer. The father, Arthur Jerstad, receives the award as the mother and sister look on.

Christian-American Association

100-2894-A

(5) 100-2894-A

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Tolson \_\_\_\_\_  
 Nichols \_\_\_\_\_  
 Boardman \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Parsons \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Tamm \_\_\_\_\_  
 Trotter \_\_\_\_\_  
 Nease \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holloman \_\_\_\_\_  
 Gandy \_\_\_\_\_



# Mrs. Roosevelt

## I'm Glad Over Recent High Court Decisions

**NEW YORK** — Just at this time, when many of us have felt that the individual was losing many of his rights, it is encouraging to note the decisions of the Supreme Court upholding the Constitution and freedom.

The Court—at least the majority on it—seems to have re-defined the ancient idea that its function is to guard the rights granted to our people in the Constitution and the Bill of Rights. This it has done in reversing the contempt conviction of John T. Watkins, labor leader, and the freeing of five California Communist leaders convicted under the Smith Act and the granting of a new trial for nine others.

I also am glad that, after his long fight, John Stewart Service, former Foreign Service officer, won a reversal of the judgment of the Court of Appeals which in June, 1956, held that Mr. Service had been rightfully dismissed as a security risk.

When you study the way

the different Court justices acted in reversing the Communist leader's convictions, you find certain differences in their reasoning.

For instance, two of them, Justices William Black and William C. Douglas, felt that the Smith Act is unconstitutional. I have not the space to discuss the legal points, but I think it is well worth everyone's time to read the varied opinions.

I for one, am glad that the Court has handed down a decision which forever bars any Smith Act indictment under the "organize" section. The word "organize" was being construed in its narrow sense, meaning that simply bringing a Communist group into being was found to be cause for indictment. The Court held the Communist Party had been organized in its present form by 1954 at the latest and that, in 1951 when the indictment was brought against the leaders, the three year statute of limitations had run out.

Wash. Post and Times Herald \_\_\_\_\_  
 Wash. News \_\_\_\_\_  
 Wash. Star \_\_\_\_\_  
 N. Y. Herald Tribune \_\_\_\_\_  
 N. Y. Journal-American \_\_\_\_\_  
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 Daily Worker \_\_\_\_\_  
 The Worker \_\_\_\_\_  
 New Leader \_\_\_\_\_

Date JUN 22 1957

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*file Mr. [unclear]*  
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# High Court Grants Review To 24 in Bund Convictions

The U. S. Supreme Court has agreed to review the conviction of 24 former leaders of the German-American Bund—including Wilhelm Kunze, former president, and Wilbur V. Keegan, former general counsel—who were convicted in New York of conspiring to instruct Bund members on how to evade the draft.

The group contended they had been denied a fair trial because of war hysteria and "prejudicial newspaper stories," also that incriminating statements were improperly admitted as evidence.

Keegan, in a separate petition, contended that his conviction deprived him of his constitutional right to practice his profession as an attorney.

The court also  
¶ Upheld an Arkansas Supreme Court decision that Arkansas cannot levy a sales tax on merchandise sold within the State by out-of-State corporations.

¶ Upheld an Iowa law assessing a two per cent tax on personal property purchased for use within the State.

¶ Upheld the assessment, in Minnesota, of State personal property taxes on airline planes with a home base within the State.

¶ Upheld an Indiana law imposing a gross receipts tax on sales by out-of-State corporations to Indiana customers.

¶ Set for October hearing the Government's anti-trust case against the Hartford-Empire Glass Co. and the Glass Container Assn. of America.

Mr. Tolson ✓  
Mr. E. A. Tamm ✓  
Mr. Clegg ✓  
Mr. Coffey ✓  
Mr. Glavin ✓  
Mr. Ladd ✓  
Mr. Nichols ✓  
Mr. Rosen ✓  
Mr. Tracy ✓  
Mr. Acers ✓  
Mr. Carson ✓  
Mr. Harbo ✓  
Mr. Hendon ✓  
Mr. Mumford ✓  
Mr. Sparks ✓  
Mr. Quinn Tamm ✓  
Mr. Nease ✓  
Miss Gandy ✓

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Mr. Tolson  
Mr. E. A.  
Mr. Clegg  
Mr. Coffey  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Hendon  
Mr. Penning  
Mr. Quinn T  
Mr. Nease  
Miss Gandy

## High Court Frees 24 Bundsters

### Ex-National Head

### Kunze Among Group

The Supreme Court directed yesterday the acquittal of 24 former leaders of the German-American Bund, including its one-time national president, Gerhard Wilhelm Kunze. They were convicted of advising bundists how to evade the draft laws.

The ex-bundists, sentenced to prison terms of five years each by the southern New York Federal District Court, appealed after the Second Circuit Court of Appeals affirmed their convictions in March, 1943.

The decision was 5 to 4. Justice Roberts said in the majority opinion:

"On the case made by the Government, the defendants were entitled to the direction of acquittal, for which they moved."

Chief Justice Stone wrote a long dissent asserting that the Bund leaders had not acted "innocently." Justices Reed, Douglas and Jackson shared his views.

Besides Kunze and Keegan, ex-Bund members named were August Klapprett, Gustav Elmer, Hermann Schwinn, Herman Agne, Joseph Bachmaier, Josef Belohlavek, Carl Frederick Berg, Walter Borchers, Otto Bregler, Ernest Martin Christoph, Otto Fentzke, John C. Fitting, Bruno Knupfer, William C. Kunze, William Ottersbach, Max Rapp, Louis Schatz, Walter Schneller jr., Hugo Weiss, Karl Richard Wendlandt, Otto Willemsen and Fritz Streger.

*Set me have a digest of this opinion.*

*H.*

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WASHINGTON TIMES-HERALD  
Page

# Supreme Court Voids Conviction Of 24 Bundists

WASHINGTON, June 11 (AP).

The Supreme Court today reversed the convictions of 24 top officials of the German-American Bund on charges of conspiring to advise evasion and resistance to the Selective Service Act.

The officials, including Gerhard W. Kunze, former Bund national leader, were convicted in the Southern New York Federal District Court. Each was sentenced to five years' imprisonment.

Justice Roberts delivered the 5-4 opinion. Chief Justice Stone wrote a dissent in which Justices Reed, Douglas and Jackson concurred.

The majority held the evidence produced by the Government was insufficient to sustain the convictions.

All of those convicted questioned whether they had been given a fair trial "in view of the great mass of exhibits admitted in evidence having no relevancy to the issues before the court, but calculated only to inflame and prejudice a jury sitting in time of war."

Wilbur V. Keegan, former Bund's general counsel, in a separate appeal to the high tribunal, said his conviction had denied him the constitutional right to practice his profession. He contended that as an attorney he had merely advised the organization as to constitutional questions involved in the act.

In addition to Kunze and Keegan, others involved were: August Klapprott, Gustav Elmer, Hermann Schwinn, Herman Agne, Joseph Bachmaier, Josef Belohlavek, Carl Berg, Walter Borchers, Otto Bregler, Ernest Christoph, Otto Fentzke, John C. Fitting, Bruno Knupfer, William C. Kunz, William Ottersbach, Max Rapp, Louis Schatz, Walter Schneller, Jr., Hugo Weiss, Karl R. Wendlandt, Otto Willumeit and Fritz Streuer.

Confronted with a docket which it was unable to clear at today's scheduled final session before Summer vacation, the court announced another decision day would be held next Monday.

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
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Mr. Hendon \_\_\_\_\_  
Mr. Pennington \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

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New York Daily Mirror  
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Return of Japanese to West Coast

# U. S. Japanese

## 6000 Removed From Coast Expected to Return Home During Next Three Months

### Supreme Court Upholds Exclusion And Rules That Citizens Affected Are Again Entitled to Their Liberty

Approximately 6000 persons of Japanese ancestry, evacuated from the Pacific Coast in 1942 for reasons of military necessity, will return to their homes during the next three months, the War Relocation Authority predicted yesterday.

The estimate followed a Western Defense Command order establishing the question of individual loyalty rather than race as the reason for exclusion from California, Washington and Oregon. The order, effective January 2, was announced Sunday.

Developments in the wake of modification of the exclusion order were:

1—The United States Supreme Court upheld the constitutionality of the exclusion order, at the time it was issued, and in another opinion, ruled that loyal Japanese-American citizens should be liberated from the relocation camps where 61,000 have lived for 13 months. Forty thousand others have settled in unrestricted sections of the United States or are serving with the armed forces.

2—Secretary of the Interior Harold L. Ickes, Chief Administrator of the War Relocation Authority, promised there will be no "hasty mass movement" of the freed citizens and aliens to their former homes.

3—Assistant Director Robert E. Coxens of the War Relocation Authority said the agency "expects and hopes that relocation to the Middle West, the East and the South will be intensified in the months ahead."

4—Governor Earl Warren of California, whose pre-war Japanese American and alien Japanese population was 97,000, headed a list of State leaders urging the returning individuals be granted their constitutional rights. The Governor also instituted special programs, one concerning admission of the racial and student to public schools, to smooth the future path.

5—Mayor Fletcher Bowron of Los Angeles decried modification of the Army's exclusion order and says the re-migration might lead to a serious outbreak of race riots, and would complicate housing problems.

6—Washington dispatches predicted that the Department of Justice would assume control of the Tule Lake, Cal., segregation camp where 18,500 disloyal Japanese Americans and citizens are held by the War Relocation Authority. Military police security guards are provided at the segregation camp.

The segregation center may be moved from Tule lake if the eventual number of disloyal evacuees is reduced by military loyalty tests and examinations. One of the eight relocation centers probably would be used.

#### 10 PER CENT BY APRIL

Attempting to chart the return of the Japanese Americans, the War Relocation Authority said 10 per cent were expected to return to their former homes by April 2. Fifty per cent of those moved from the larger Pacific Coast cities will return ultimately, the estimate states, and that 40 per cent, or almost 40-

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Harbo  
Mr. Hendon  
Mr. Jones  
Mr. Quinn Tamm  
Mr. Nease  
Miss Gandy

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SAN FRANCISCO CHRONICLE

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## More About Return of Japanese

000, have settled permanently in other parts of the Nation.

According to this estimate, San Francisco would be required to assimilate 318 persons of Japanese ancestry during the next three months and ultimately 3188 of the citizens and aliens who lived within the geographical boundaries of the city in 1940, according to Census Bureau reports.

Mayor Lapham yesterday urged that all citizens of San Francisco aid in solving the re-migration problem. His formal statement, commenting on the Army's modification order, said:

"They are entitled to the same treatment and fair consideration as residents of any other extraction or color and I call upon our citizens and the city agencies to recognize that the military is allowing only those to return whom they consider to be loyal Americans.

### MANY FIGHT HEROICALLY

"When the story of this war is told completely, I know that there will be many incidents related where many of Japanese descent have fought as heroically in the armed forces as American citizens, as descendants of any other Nation."

As the news of the Army's modification order provoked varying comment, teams of officers and enlisted men began their work of investigating the cases of persons in the relocation camps. They will make recommendations concerning individual exclusion or freedom to a board of officers who then will present the case to Major General H. O. Pratt, Commanding General of the Western Defense Command.

The ranking military authority of the command, General Pratt will issue the final decision concerning exclusion. The individual exclusion orders are expected to be received by those barred from the area by January 2. Those who do not receive them may presume they are eligible to return if they have the means.

### RULING IN TWO CASES

In echoing the Army's order, the Supreme Court yesterday ruled in two cases, involving Fred Toyosaburo Korematsu who refuse to report to the evacuation camp, and Mitsuye Endo, 22, of Sacramento, who contended her detention deprived her of her constitutional rights.

By a 6-3 decision the Court upheld the constitutionality of the exclusion order at the time it was put into effect. The second decision was unanimous and held that citizens must be permitted to return to their homes when their loyalty was established. The Army is the judge of loyalty in each case.

While Secretary Ickes said the evacuated individuals would be urged by the WRA to establish new homes outside the Coast region, it will aid "those who prefer to exercise their legal and moral right to return to the West Coast." The War Relocation Authority will pay travel allotments to those who accept approved plans for resettlement. The eight relocation centers are not expected to close for at least a year, after resettlement of the 61,000 residents.

"Movement of loyal evacuees will be conducted in an orderly manner and no mass exodus from the relocation centers to any part of the country is contemplated," said Assistant WRA Director Cozens.

Governor Warren, in announcing a special school authority conference to consider the problem, said:

"A great many Japanese children may re-enter these schools after January 2, and the schoolyard is one place where a lot of friction might develop. The willingness of the people of California to comply with it (the military modification order) amounts to test of their patriotism."

A statement issued by the California Department of the American Legion to its members echoed the Governor's advice. It said:

"If there be any among you who would bring shame and disgrace on the American Legion by violating the principles of the legion, by denying to a citizen the rights which are his, then you forfeit your right to be considered a good legionnaire."

Senator Downey, Democrat of California, warned that Japan still holds thousands of United States war prisoners and might retaliate for any acts of violence against persons of Japanese ancestry in this country.

### BOWRON'S FEARS

Mayor Bowron's comment that the Army's order might lead to race riots was based on his contention that the returning evacuees might attempt to oust Negro war workers from their former residential sections. The Negro population

SAN FRANCISCO CHRONICLE

SAN FRANCISCO DIVISION

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Los Angeles' former "Jap-Town" is estimated at 80,000. The return of the evacuees will place a heavy burden on under-manned law enforcement officers, the Los Angeles Mayor said.

In the Pacific Northwest States of Washington and Oregon, some resentment was expressed at the Army's order permitting the return of the loyal persons of Japanese ancestry.

Governor Arthur B. Langlie of Washington said he believed the decision "prematurely made." He added, however, that he did not believe the return of the evacuees would precipitate disorder. He promised his administration to do all possible to avoid disorder.

Governor Earl Snell of Oregon discussed the problem with Governors Langlie and Warren in an effort to "understand attitudes up and down the coast and to act in unison."

Other Northwest officials agreed the Army's action was premature but all agreed to aid in protecting the Constitutional rights of the individuals concerned.

In Washington, Representative Sheppard, Democrat of California, chairman of an unofficial committee studying the problem, praised Secretary Ickes' promise no hasty migration would occur. Mrs. Eleanor Roosevelt said the new Army proclamation "seems to be a fair and conservative order."

Anything less than that statement issued by the Council, "would be a perversion of the purpose for which we are fighting this war and certainly of the ideals and traditions of our Nation."

Seven San Francisco Bay Area Methodist ministers signed a statement declaring "commendable" the Army's "action in restoring democratic rights to Japanese Americans." They were the Rev. Wendell B. Kramer, executive secretary, board of education, the California Conference of Methodist Churches; Rev. W. P. Rankin, conference treasurer; Rev. Jackson Burns, pastor First Methodist Church, San Francisco; Rev. D. D. Walker, Kennedy Methodist Church, San Francisco; Dr. Frank Toothaker, First Methodist Church, Oakland; Rev. Joyce W. Farr, Laurel Methodist Church, Oakland; Rev. L. I. Hoofbourow, St. Luke's Methodist Church, Richmond.

**WASHERS COMMENT**  
Harry Bridges, president of the International Longshoremen and Warehousemen's Union, commented:

"The order of the War Department permitting Americans of Japanese ancestry to return to their homes on the West Coast is clearly in line with the anti-Fascist purposes of the war. Our union has never believed that the test of loyalty should be the color of a man's skin. Our brother Americans of Japanese descent have shown their patriotism the hard way, as evidenced by our own members on the battlefield."

"It has been their unfortunate lot to have to prove themselves by doing an even better job on the home front and on the fighting front than anybody else. The order is to be welcomed as proof that America will not accept either the Nazi or the Japanese imperialistic theories of a superior race."

The San Francisco Council for Civic Unity last night, through its executive secretary, Robert E. Gibson, announced it had pledged itself to exert "its utmost effort to see that returning loyal Americans of Japanese ancestry and their law-abiding parents are treated with decency and justice."



**NEW YORK:** *Democrats still rule in Albany* (page 1)

**MIKOYAN:** *How he was turned down* (page 1)

*Red carpets, pink slips* (page 4)

**LABOR:** *Bosses take over in St. Paul* (page 2)

**COURT:** *Warren vs. free speech* (page 3)

**Rockefeller's Speechwriters:** New evidence that Governor Nelson Rockefeller of New York intends to follow the modern Republican path has appeared in an obscure corner of *The New York Times*. But it is of such a nature that even the most hardened politicians in the Capital are visibly shocked.

In a story from its Albany bureau, the *Times* reports that the newly named assistant press secretary to New York's Governor is the very man who, last fall, was cranking out speeches attacking candidate Rockefeller. For Rockefeller gave this post to Robert L. McManus, a Democrat who served as assistant secretary to Democratic Governor Averell Harriman for the past two years, and who was Harriman's chief speechwriter in the gubernatorial campaign. It is considered certain that McManus will write at least some of Rockefeller's public addresses.

"News of the appointment," reports the *Times*, "surprised [Albany]. It could not be recalled when a Governor had given as rewarding a job to not only a member of the opposite party but [to] one also intimately associated with its high command."

Governor Rockefeller, the paper further reports, now has secured the services of four former newspapermen, all of whom have been enrolled Democrats: McManus; Richard Amper, press secretary; Harry J. O'Donnell, assistant secretary for reports; and Francis A. Jamieson, personal public relations counsel and special assistant.

Jamieson—HUMAN EVENTS learns—has an interesting history. Before going to Albany, he had served for several years as public relations counsel ("inside man") in the office of the Rockefeller Brothers firm. The "outside" public relations counsel of the Rockefeller Brothers has for many years been Mrs. Anna Rosenberg, left-wing Democrat and once an official in the Truman regime. In New York much credit is given Mrs. Rosenberg for Rockefeller's public relations build-up and for linking up left-wingers behind him in his bid for the Governorship.

This monolithic Democratic press and public relations entourage of Governor Rockefeller amazes Washington as much as it did Albany. One Member of Congress remarks: "In the last New York campaign, Rockefeller promised to give New York citizens an entirely different kind of administration from that furnished by Governor Harriman. If Rockefeller is sincere, how can he

honestly employ the same speechwriter who in the last two years wrote addresses for the purpose of persuading New York citizens that Harriman's policies were best for the state?"

Some Republicans retort that Rockefeller was not sincere in the campaign and intends—with such an entourage—to give New York state much the same New Deal regime as did his predecessor. Midwestern Republicans perceive in this picture further confirmation of their belief that Nelson Rockefeller will seek to capture the Republican convention in 1960 in order to make the GOP into a New Deal organization.

**How Mikoyan Was Stopped:** Here follows the inside story of the State Department proceedings whereby Under Secretary C. Douglas Dillon rebuked Mikoyan's attempt to blackmail financial support from the U.S. The architect of this climactic scene was Secretary of State Dulles himself, who almost word for word coached Dillon beforehand on what to say.

When the Russian asked for long-term credits for delivery of American equipment, Dillon brought him up short. The Secretary told Mikoyan that America did not propose to give such credits to Soviet Russia, or to any other country that had been so long and flagrantly in default of its financial obligations. He reminded the visitor that there was a considerable sum of Czarist debts for which the US held the USSR accountable.

In addition, Dillon made use of the fact that Soviet Russia, through its emissary Maxim Litvinov in 1933, obtained diplomatic recognition by the United States on the promise (among other pledges) that American interests which had suffered confiscation and damage as a result of the Bolshevik revolution would be indemnified. This, together with the other promises, was not fulfilled. Finally, there was the matter of Lend Lease, \$8 billion-worth of goods which enabled Stalin to repel the Nazi invaders in World War II, and on which not a cent has been paid.

Mikoyan was so angry, after Dillon dismissed him with these words, that he sallied forth to attack our Government in what one British writer (René McCall of the *London Daily Express*) called "unforgivable remarks," delivered to Washington's National Press Club. The picture Mikoyan had created in two weeks of stumping the country—that of an affable super-salesman—abruptly changed into that of a snarling, insolent lackey of the Kremlin. The edifice built up by an apparently well-laid public relations plan—lunches with businessmen, window-shopping, walks in the park, etc.—crashed to earth in one of the biggest reversals witnessed and covered by the Washington press in many years.

Who built this edifice?—is a question debated in clubs



and corridors of the National Capital. Some press-conscious people attribute the work to Eric Johnston, agent of the motion picture industry, with a definite axe to grind for that business; others to Amtorg, the Soviet purchasing commission in this country. It is pointed out that the fiscal agent for Amtorg and the Soviet Government is the Chase-Manhattan Bank, where John J. McCloy—long a member of the White House kitchen cabinet—serves as Chairman of the Board. This is the Rockefeller bank. A considerable chain of business contacts and associations was therefore readily available, through which meetings, luncheons, dinners with groups of business and professional men could be arranged. The press in the Capital knows well that shows such as that which Mikoyan staged for a fortnight are not spontaneous; a public relations network is always involved.

Mikoyan's visible fury provided confirmation for the view, reported by HUMAN EVENTS in its issue of December 22, 1958, that he came here, not to "fix up" the Berlin affair, but to get a whopping loan from the US Government. When he failed in his objective, he let off steam. He did succeed, however, in projecting an image of a Soviet leader consorting amiably with American business figures, and the Soviet propaganda system has utilized this extensively to discourage rebellious elements behind the Iron Curtain, who have preserved hope that America is sympathetic with them in their efforts to throw off the Communist yoke.

**Under the Dome:** The dictatorial but clever parliamentary tactics of Senate Democratic Leader Lyndon Johnson blocked the attempts of the Douglas-Humphrey "liberals," seeking to erase filibusters and eliminate the 170-year old check on majority rule in the upper house. Johnson held up assignments of members to committees until he got a vote on his compromise bill (which was acceptable to most Southerners). The newly elected Democratic "liberals" found it prudent to restrain their leftish inclinations and permit the Senate Leader to have his way. Lyndon has Presidential ambitions and knows he has to keep the Southerners in the party.

● "Liberals" in the House have also suffered setbacks. "Mr. Sam" Rayburn, Democratic Speaker of the House, is himself a "liberal," but above all he wants to run the show. He obviously feared the arrival of 53 new Democratic "liberals" would undermine his own dictatorial power. Hence, he allowed conservative Southern Democrats and conservative Northern Republicans to stack the three key committees of the House—Rules, Ways and Means, and Appropriations.

Now the new "liberals" in his party have to come, hat in hand, to the Speaker to get help for their pet measures; otherwise their bills stand no show of getting through these committees to the floor. For only the Speaker has the power to force bills out of committee. "Mr. Sam" is still on top.

● Long-standing supporters of the House Committee on Un-American Activities believe that they have decisively checked pro-Communist attempts to abolish the famous probe group; moreover, they want to bring

an "abolition measure proposed by leftist Congressman Jimmy Roosevelt (D.-Cal.) out on the floor at an early date. They feel sure they have such an overwhelming majority of the votes that they can kill the Roosevelt proposal decisively for this session.

The unanimous decision of House Republicans to support the Committee offers a solid base of voting strength, and puts many middle-of-the-road Democrats on the spot; for the latter do not want to go on record as blocking the investigation and exposure of the Communist conspiracy.

**Political Action:** GOP Chairman Alcorn can find a prototype for the "year-around" campaign organization he demanded at the Des Moines Republican conclave last week. A blueprint for political action looking towards 1960 has appeared in the plans of "The Republican Associates" in Los Angeles County, California. Raymond Moley, in a recent column (The Associated Newspapers, 229 W. 43 St., New York 36, N. Y.), hails this organization as a very hopeful development and states that the Republican National Committee, if it "really wants to do something about bringing out the votes necessary to victory . . . should encourage something like this everywhere."

Republican Associates has been in operation for several years and has racked up a good record of achievement. It should be noted that in Los Angeles County, where it operates, the GOP did not do so badly as elsewhere in the November elections. Before the elections, eight of the 12 Congressional districts in this county had Republican Representatives; only one of these bit the dust in the November debacle.

Republican Associates, Moley reports, has for several years had its own organization for recruiting and training volunteers in the precincts, and also a research setup to prepare and publish material for the guidance of volunteer workers and voters. It works closely with the regular GOP County Committee.

Its new plan for 1960 involves reorganization of the party and establishment of a close liaison between the party and leaders in the business community. As described by Moley in his column, the plan projects employment of full-time professional managers, an executive for the entire county, a full-time finance director, full-time paid precinct directors and a public relations director. The Associates estimate that the entire annual cost of such an organization would run to no more than \$300,000.

**Labor Front:** The labor bosses' representation on Capitol Hill continues to grow in strength. Outdoing even the office of Congressman Gerald Flynn (D.-Wis.)—who appointed a former UAW official as his administrative assistant (see HUMAN EVENTS for December 15, 1958)—is that of Congressman Joseph Karth (D.-Minn.). Karth, himself a former international representative for the Oil, Chemical and Atomic Workers union, last month announced the appointment of his administrative assistant: one Robert Schaller, former director of public relations for the Minnesota AFL-CIO.

The appointment of Schaller reinforces the dominance of the AFL-CIO in the Democratic party in St. Paul.

Karth's own nomination as a Democratic candidate for the district was reputedly the result of the labor bosses' desire for complete mastery over the party. Karth won the nomination to Congress against the opposition of St. Paul's Mayor Joseph Dillon. "Mr. Dillon," the St. Paul Pioneer-Press noted last fall, "who had just been re-elected Mayor with labor support, aspired to go to Congress and filed for the nomination, as he had every right to do. But this time the labor leadership had decided it was not enough to be politically acceptable to themselves—the candidate must be no mere Democrat, but one from the ranks of labor leadership itself. They decided on . . . Mr. Karth, and Mr. Karth was nominated. Mr. Dillon and all who stood by him were given the stigma of disloyalty, and now are to be punished for their independence."

**Budget:** Conservatives on the Hill remark that there's plenty of fat to cut from the President's \$77 billion Budget. For instance, the Department of Health, Education and Welfare gets \$89 million more in the fiscal 1960 Budget than it got last year. Probing further, Members of Congress discover that the new Budget calls for HEW outlays of \$3,139,719,000—which amounts to better than \$1 billion more than the department got in 1954. The average conservative member wants to know why—if so much zeal is to be lavished in the fight against inflation and paring Federal spending to balance the Budget—HEW isn't cut back to the 1954 level. After all, it's a "civilian agency" and has no bearing on national defense.

One answer is that the Secretary of HEW is one Arthur Flemming, long a bureaucrat under the Truman regime. In its issue of December 10, 1952, HUMAN EVENTS, noting new appointments by President-elect Eisenhower, mentioned the naming of Dr. Arthur S. Flemming to Ike's "streamlining the bureaucracy" commission. Flemming had filled positions under the Roosevelt and Truman Administrations.

*This publication relayed the warnings of old hands, who said that "Flemming is a New Dealer," and that he was the man "largely responsible for making more cumbersome and complicated the regulation of the whole bureaucracy." Flemming moved up to his Cabinet position at Health, Education and Welfare, last year—supposedly as a more "conservative" replacement for Marion Folsom.*

**High Court:** Once more Congress will attempt to curb the left-wing antics of the Warren Court in the fields of states' rights and subversion. Senator Styles Bridges (R.-N.H.) has tossed into the hopper a bill to reverse the effect of the Court's *Nelson* decision of April, 1956, which voided the sedition laws of 42 states. A similar bill was narrowly defeated in the last session, by a vote of 41-40, as a result of some devious maneuvering by Majority Leader Lyndon Johnson (see HUMAN EVENTS for September 1, 1958).

Feeding the wrath of conservatives against the Court is the report that Chief Justice Earl Warren was responsible for throttling a firmly anti-Communist report prepared by a key committee of the American Bar Association.

This report, hitting the Court's string of Communist decisions, was prepared for presentation to the ABA convention last August. For reasons undisclosed at the time, it was never published (see HUMAN EVENTS for September 22, 1958).

Speculation that Warren was responsible for suppression of the report is tied in this week with the news that he has, somewhat mysteriously, resigned his membership in the ABA. The ABA revoked Warren's membership at the beginning of this year, because of non-payment of dues; but the Chief Justice protested that he had written a letter of resignation to the group in September of 1957—a letter which the ABA said it never received.

It is noteworthy that the 1957 date for the resignation would place it right after the ABA meeting in London that year, when Warren heard another committee report blasting the work of his Court, drawn up by former Senator Herbert O'Connor (D.-Md.).

**Trade With Soviets:** To conclude a trade deal with the Soviet Union would have disastrous economic effects—as well as a catastrophic political and moral impact on the enemies of communism. This is the conclusion of experts in foreign trade who survey US import requirements, and who know the political ins and outs of our trade program. Here is an analysis passed to HUMAN EVENTS by a trade expert in a Federal Government office:

"A review of the past trade relations between the US and the Soviet Union points out few if any advantages and definitely a long-run disadvantage. Shall we forget the unreliability of Soviet sources of supply, well demonstrated ten years ago when the Soviet Union cut off the supply of manganese ore? (More than 30 per cent of America's manganese requirement was covered by Soviet exports.) . . .

"To obtain new supply sources, America encouraged the development of manganese deposits in allied nations (e.g., Brazil, India, Turkey). The economies of these countries were bolstered considerably by US investments, and exports of strategic raw materials became crucial to the continued health of their economies.

"The case of Turkey, a nation that is staunchly anti-Communist and strategically located, is particularly acute. Turkey has embarked on a bold industrialization program, which includes the development of her mineral resources, particularly chromites. Today Turkey is undergoing a grave economic crisis, marked by declining exports. Since chromium ore is one of her principal cash commodities up for sale abroad, a further decline caused by American purchase of chromites from the Soviet Union will only add to her economic plight. (An American firm recently concluded a deal for 80,000 tons of Soviet chromium ore.)"

Where, it is asked, are the vocal "liberals" who constantly demand "foreign aid" to shore up the "economics of the free world"? Why do they not now protest a movement which would do irreparable harm to the economy of one of our strongest allies, while at the same time helping to support the economy of our enemy?

JANUARY 28, 1959



**NAACP:** The controversy NAACP absorbed a stinging official condemnation a week from the State of Arkansas. A report issued by a committee of the Arkansas legislature declared: "The NAACP appears to have been heavily infiltrated with subversives and, wittingly or unwittingly, is now a captive of the Communist apparatus." The data on which the report was based were compiled in hearings which heard witnesses that included Dr. J. B. Matthews and Manning Johnson, a former leading Negro member of the Communist party. Arkansas Attorney General Bruce Bennett said that, to his knowledge, this was the first time that the NAACP had been cited as "subversive" by an official agency.

**Pink Slip:** California's Governor Edmund "Pat" Brown, who ran for election last fall as a "moderate" Democrat, has begun to show his real colors. Presenting his legislative program to the California legislature, Brown asked the creation of a new outlet for boondoggling, an office of "Consumer Counsel," who would draw \$15,000 annually—an idea Brown picked up from Governor Averell Harriman of New York. (Apparently struck by the lack of material available in the California Democratic party, Brown appointed an ex-official of the Harriman Administration to serve as California's new Deputy Director of Public Works.) Other legislative proposals by Brown included a request for a "fair employment practices" law, a rise in the minimum wage to \$1.25 an hour, and creation of a "State Economic Development Agency."

Additionally, Brown, who had tried to keep his "pink slip" covered up during the campaign, unfurled it to the breeze when Soviet official Anastas Mikoyan paid him a visit in San Francisco. Brown had the distinction of being the first American Governor to extend official greetings to the Red hatchetman, and wasted no time in apologizing to him for anti-Communist demonstrations at the San Francisco airport.

Such protests against the man who betrayed Hungary, Brown said, were "not typically Californian." Brown invited Mikoyan to come back to California for the 1960 Olympics, and told the Soviet boss that he would himself like to visit Russia.

The Associated Press reports that Brown further "proposed to Mikoyan that any Russian-American peace conference which might be held should take place in California 'under the great and ageless redwoods' where both sides would feel the grandeur of nature. . . . The Governor told the Russian leader that Russian suppression of the Hungarian revolution has been a great source of misunderstanding between the two countries."

**MacArthur:** January 26 marked the 79th birthday of General of the Army Douglas MacArthur. Dr. Edna Fluegel, a noted researcher on communism and foreign affairs, passed along these reflections upon the approach of the General's birthday:

"When MacArthur said he would rest his case with the historical future, did even he know how rapidly that

case would be supported? According to his critics, Japan was supposed to go to pieces, Korea to be unified by diplomacy, free world unity to be strengthened. It didn't happen that way.

"Even to get an armistice in Korea, some of the MacArthur recommendations that were 'too risky' were adopted. Since then, 'going it alone' has become the fashion. War was risked over Lebanon, over Quemoy and the Matsus, and now over Berlin. And everyone, ex-President Truman included, admits the vitally strategic position of Formosa.

"The Democrats are challenging the 'gag' rule and asserting the right of military officers to answer Congress truthfully—the very right they attempted to deny MacArthur . . .

"MacArthur did, in fullest measure, what the times required of him, and his works as well as his warnings have met the test of the historical future."

**Between Covers:** The current (Winter) issue of *Modern Age*, Russell Kirk's quarterly conservative review, contains a timely survey of the issue of nuclear testing. An article by Arthur Kemp canvasses the main scientific and political questions involved and one by Sidney Tillim analyzes the arguments of the "National Committee for a Sane Nuclear Policy." Conclusion: the tests should go on.

This issue of *Modern Age* also contains articles by Richard Weaver, Ludwig Freund, Austin Warren, Ernest Van Den Haag and Willmoore Kendall. Subscriptions: \$4 a year. Address: 64 E. Jackson Blvd., Chicago 4.

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UNITED STATES DEPARTMENT

# Memorandum

TO : DIRECTOR, FBI (157-2279)

DATE: 6/20/69

FROM : SAC, TAMPA (157-2004) (P)

SUBJECT: LET FREEDOM RING  
RM - WHITE HATE GROUPS

Reference Tampa airtel to Bureau, 6/10/69.

Enclosed herewith for the Bureau are 11 copies of a self-explanatory LHM. Single copy of LHM being disseminated to MI and Secret Service, Tampa; USA, Tampa; NISO, Orlando and OSI, Robins Air Force Base, Georgia.

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TAMPA DIVISION

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AT TAMPA, FLORIDA

- ② - Bureau (Encls. 11) (RM)  
3 - Tampa  
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UNITED STATES DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION

In Reply, Please Refer to  
File No.

Tampa, Florida

June 20, 1969

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LET FREEDOM RING

A recording of the message entitled "Let Freedom Ring" was obtained on June 11, 1969 by dialing St. Petersburg Telephone Number 896-1373.

"Let freedom ring. What man should be so callous or irresponsible or just plain un-American enough to encourage and protect by judicial law the staging of protest demonstrations in classrooms. One such man is William O. Douglas, Associate Justice of the Supreme Court. Although encouraging anarchy in the classroom is bad enough, this is moderate compared to some of the behavior, both judicial and non-judicial, of Supreme Court Justice Douglas. Justice Douglas has proved to be one of the most obnoxious exhibitionists in the history of our nation. America's left-wing press has puffed up Douglas over the years as a great outdoorsman and conservationist, but as American Opinion Magazine states, quote, 'His travels are merely a front for his advocacy of the straight communist line, which is unmistakably present in his judicial decisions, his writings, and his public speeches', unquote. Douglas has hewn to the communist line so closely that it is difficult to distinguish him from Gus Hall and The Communist Worker, now known as The Daily World. He has praised the kangaroo courts of Soviet Russia. When the Red Chinese were killing Americans in Korea, he called for the recognition of Red China, and the disarming of Nationalist China. Douglas has called for America to feed the Red Chinese, and he even participated in the communist-directed peace march in New York at which an American flag was burned. In succeeding reports, we will look into the highly questionable dealings and pro-communist career of Supreme Court Justice William O. Douglas. For more information on Douglas and our revolutionary Supreme Court, send thirty-five cents in coin to Supreme Court, Box 1775, Sarasota, Florida, 33578. Let freedom ring."

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